

# FLUVANNA COUNTY PLANNING COMMISSION

# **WORK SESSION AND REGULAR MEETING AGENDA**

Circuit Courtroom, Fluvanna Courts Building May 9, 2017

6:00 PM (Courthouse)

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7:00 PM (Courthouse)
TAB AGENDA ITEMS
WORK SESSION
A – CALL TO ORDER, PLEDGE OF ALLEGIANCE, MOMENT OF SILENCE
B – PLANNING DIRECTOR COMMENTS
C – PUBLIC COMMENTS (Limited to 3 minutes per speaker)
D – WORK SESSION
Utilities and Ordinance Discussion – Wayne Stephens, Public Works Director
I-2 District Height Zoning Text Amendment - James Newman, Planner
E – ADJOURN
REGULAR MEETING
1 – CALL TO ORDER, PLEDGE OF ALLEGIANCE, MOMENT OF SILENCE
2 – DIRECTOR'S REPORT
3 – PUBLIC COMMENTS #1 (3 minutes each)
4 – MINUTES
Minutes of April 11, 2017
5 – PUBLIC HEARING
ZTA 17:01 Sign Ordinance James Newman, Planner Pulled from the Agenda
ZTA 17:02 PUD Ordinance – James Newman, Planner Pulled from the Agenda
ZTA 17:03 Junk Definitions Amendment - Brad Robinson, Senior Planner
6 – PRESENTATIONS
2016 Development Activity Report - James Newman, Planner
7 – SITE DEVELOPMENT PLANS
None
8 – SUBDIVISIONS
None
9 – UNFINISHED BUSINESS
Columbia Zoning Update – Brad Robinson, Senior Planner
10 – NEW BUSINESS

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I-2 District Height Zoning Text Amendment - James Newman, Planner

12 - ADJOURN

Planning/Zoning Administrator Review

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#### PLEDGE OF ALLEGIANCE

I pledge allegiance to the flag of the United States of America and to the Republic for which it stands, one nation, under God, indivisible, with liberty and justice for all.

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#### **ORDER**

- 1. It shall be the duty of the Chairman to maintain order and decorum at meetings. The Chairman shall speak to points of order in preference to all other members.
- In maintaining decorum and propriety of conduct, the Chairman shall not be challenged and no debate shall be allowed
  until after the Chairman declares that order has been restored. In the event the Commission wishes to debate the
  matter of the disorder or the bringing of order; the regular business may be suspended by vote of the Commission to
  discuss the matter.
- 3. No member or citizen shall be allowed to use abusive language, excessive noise, or in any way incite persons to use such tactics. The Chairman shall be the judge of such breaches, however, the Commission may vote to overrule both.
- 4. When a person engages in such breaches, the Chairman shall order the person's removal from the building, or may order the person to stand silent, or may, if necessary, order the person removed from the County property.

#### **PUBLIC HEARING RULES OF PROCEDURE**

#### 1. PURPOSE

- The purpose of a public hearing is to receive testimony from the public on certain resolutions, ordinances or amendments prior to taking action.
- A hearing is not a dialogue or debate. Its express purpose is to receive additional facts, comments and opinion on subject items.

#### 2. SPEAKERS

- Speakers should approach the lectern so they may be visible and audible to the Commission.
- Each speaker should clearly state his/her name and address.
- All comments should be directed to the Commission.
- All questions should be directed to the Chairman. Members of the Commission are not expected to respond to questions, and response to questions shall be made at the Chairman's discretion.
- Speakers are encouraged to contact staff regarding unresolved concerns or to receive additional information.
- Speakers with questions are encouraged to call County staff prior to the public hearing.
- Speakers should be brief and avoid repetition of previously presented comments.

#### 3. ACTION

- At the conclusion of the public hearing on each item, the Chairman will close the public hearing.
- The Commission will proceed with its deliberation and will act on or formally postpone action on such item prior to proceeding to other agenda items.
- Further public comment after the public hearing has been closed generally will not be permitted.

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# COUNTY OF FLUVANNA

P.O. Box 540 Palmyra, VA 22963 (434) 591-1910 Fax (434) 591-1911 www.fluvannacounty.org

"Responsive & Responsible Government"

# Major Unresolved Issues Related to Water & Sewer Utilities in Fluvanna County

1) Regulations, Policies and Procedures for Managing and Operating Public Water and Sewer Systems in Fluvanna County.

Apart from the [antiquated] Chapter 9 which is specific to the Fork Union Sanitary District, no part of the County Ordinance or adopted policies & procedures addresses the operation of public water and sewer systems.

2) Regulations, Policies and Procedures for Connecting to Public Water and Sewer Systems in Fluvanna County, and for handling larger-scale projects (i.e. more than a single connection).

While the County has a section of its Ordinance which addresses certain general requirements for the <u>use</u> of public water and sewer systems, there is no defined mechanism for determining the required size/capacity of new connections. There are also no policies or procedures for dealing with connecting larger projects (subdivisions, apartment buildings, commercial developments, etc.) to public water/sewer systems.

3) Design and Construction Standards for Public Water and Sewer systems.

Fluvanna County currently has no adopted standards for the sizing, design and/or construction of water and sewer utilities to be built in the County. Requirements for the submission, review and approval of such plans are not addressed by any portion of the current County Ordinance (apart from general references in Chapter 9 – FUSD).

4) Legal authority for County review of construction plans and profiles for water, sewer & other pipeline projects (aka "linear" utilities) located within Fluvanna, but which are not going to be owned by the County.

The submission, review and approval of such plans do not appear to be covered by any portion of the current County Ordinance.

It is important that we address these shortcomings in our ordinances, policies and standards in the very near future. It is my opinion that failing to do so will jeopardize the success of the Zion Crossroads Water and Sewer project.

#### **Recommended Solutions:**

- 1) Adopt a "Public Utilities Operating Code/Ordinance" as part of the County Ordinance.
- 2) The necessary policies and procedures related to this can be included as part of the "Operating Code" referenced in #1, above. I recommend utilizing the "Fixture Count" method to compute the required size/capacity of each water and/or sewer service connection and to compute the associated fees & charges for those connections.
- 3) Adopt a "Utility Standards Manual", either as a distinct part of the County Code, or by reference within the "Public Utilities Operating Code".
- 4) Adopt the necessary Code(s), policies and procedures to require submission, review and approval of construction plans and profiles for "linear" utility projects which are not to be owned and operated by the County.

# **Tie-ins with existing Ordinances**:

<u>Subdivision Plans</u> – Tweak/revamp ordinance to require inclusion of plans and profiles for water, sewer, <u>and</u> storm sewers, as well as more detailed overall and <u>over-lot</u> grading plans.

<u>Site Plans</u> - Tweak/revamp ordinance to require inclusion of plans and profiles for water, sewer, <u>and</u> storm sewers, as well as more detailed grading plans.

# Article 12. Industrial, General, District I-2.

#### Sec. 22-12-1. Statement of intent.

The primary purpose of this district is to establish an area as defined by the Comprehensive Plan where the principal use of land is for heavy commercial and industrial operations, which may create some nuisance, and which are not properly associated with, nor particularly compatible with, residential, institutional, and neighborhood commercial service establishments. The specific intent of this district is to:

- (A) encourage the construction of and the continued use of the land for heavy commercial and industrial purposes;
- (B) prohibit residential and neighborhood commercial use of the land and to prohibit any other use which would substantially interfere with the development, continuation or expansion of commercial and industrial uses in the district;
- (C) to encourage the discontinuance of existing uses that would not be permitted as new uses under the provisions of this ordinance.

#### Sec. 22-12-2.1. Uses permitted by right.

The following uses shall be permitted by right:

Civic Uses

Public uses

Commercial Uses Corporate offices Transportation terminals

# Industrial Uses

Contractor's storage yards

Lumberyards

Machine shops

Manufacturing, light

Manufacturing, medium

Railroad facilities

Research laboratories

Sawmills, permanent

Sawmills, temporary

Solid waste collection facilities

Truck terminals

Upholstery shops

Wholesale warehouses

Miscellaneous Uses

Accessory uses
Utilities, major
Utilities, minor
Woodstorage, temporary
(Ord. 9-17-08; Ord. 10-21-09; Ord. 11-3-10)

# Sec. 22-12-2.2. Uses permitted by special use permit.

The following uses shall be permitted by special use permit only:

#### Commercial Uses

Manufactured home sales Medical clinics Offices Shooting ranges, indoor Shooting ranges, outdoor

#### Industrial Uses

Manufacturing, heavy
Petroleum distribution facilities
Resource extraction
Salvage and scrap yards
Sanitary landfills
Slaughterhouses
Solid waste material recovery facilities

#### Miscellaneous Uses

Aviation facilities
Telecommunication facilities
(Ord. 9-17-08; Ord. 10-21-09; Ord. 11-3-10)

#### Sec. 22-12-3. Requirements for permitted uses.

- (A) Before a zoning permit shall be issued or construction commenced on any permitted use in this district, or a permit issued for a new use, the applicant for the proposed use shall comply with the provisions of Article 23 of this Chapter.
- (B) Screening from adjacent business, residential and agricultural district shall be required.
- (C) Landscaping may be required within any established or required front setback area. The plans and execution must take into consideration traffic hazards.

# Sec. 22-12-4. Area regulations.

For permitted uses utilizing individual sewage disposal systems, the required area for

any such use shall be approved by the health official. The administrator may require a greater area if considered necessary.

# Sec. 22-12-5. Setback regulations.

Buildings shall be located not less than two hundred feet (200') from any street right-of-way. This shall be known as the "setback line."

Sec. 22-12-6. Yard regulations.

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When permitted uses adjoin I-1 or I-2 districts, there shall be no minimum side yard requirement except as otherwise required by law. When permitted uses adjoin agricultural, residential, or business—A-1, R-1, R-2, R-3, R-4, PRD, PUD, B-1 and C-1 districts the minimum yard requirements shall be fifty feet (50'). The foregoing notwithstanding, there shall be no minimum side yard requirement for any property owned and operated by the Virginia Department of Corrections.

## Sec. 22-12-7. Height regulations.

Buildings may be erected up to forty five feet (45') seventy feet (70') in height from grade, except that:

- (A) A public or semi-public building such as a school, place of worship, library, hotel and general hospital may be erected to a height of sixty feet (60') from grade provided that required front, side and rear yard each shall be increased one foot (1') for each foot in height over forty-five feet (45').
- (B) Spires, belfries, cupolas, monuments, water towers, chimneys, flues, flagpoles, television antennae, and radio aerials are exempt. Parapet walls may be up to four feet (4') above the height of the building on which the walls rest.
- (C) Any structure seeking to exceed a height of 70 feet must obtain a special use permit for that height exemption

#### Sec. 22-12-8. Coverage regulations.

Buildings or groups of buildings with their accessory buildings may cover up to sixty percent (60%) of the area of the lot. Additional coverage may be permitted by the governing body.

#### Sec. 22-12-9. Off-street parking.

Off-street parking shall conform with Article 26: Off-Street Parking and Loading Spaces of this Chapter. (Ord. 12-16-15).

# Sec. 22-12-10. Sign regulations

Sign regulations shall conform with Article 15 of this Chapter.

#### Sec. 22-12-11. Sidewalks.

Sidewalks that comply with the most recent VDOT specifications shall be required on both sides of all roadways, public and private.

Exceptions approved by the Planning Commission for locating sidewalks along road frontage may be acceptable with the placement of a trail network or greenway on the property providing sufficient pedestrian circulation. (Ord. 5-4-11)



# COUNTY OF FLUVANNA

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(434) 591-1910 Fax (434) 591-1911 www.fluvannacounty.org

Palmyra, VA 22963

132 Main Street P.O. Box 540

"Responsive & Responsible Government"

To: Fluvanna County Planning Commission

From: Jason Stewart, AICP

Date: May 9, 2017

Re: Planning Director's Report

# **Board of Supervisors Actions:**

April 19, 2017

None

May 3, 2017

None

# **Board of Zoning Appeals Actions:**

<u>BZA 16:04 – Roger Stevens:</u> An appeal of a zoning determination by the Zoning Administrator under Fluvanna County Code Section 22-18-4, that the appellant is in violation of Fluvanna County Code Sections 22-4-2, 22-4-2.1, 22-4-2.2 and 22-22-1 at the property identified as Tax Map 8, Section A, Parcel 25B. The subject property is located in the Palmyra Election District along Thomas Farm Lane approximately 0.2 miles north of Lake Monticello Road (Route 618). The property is zoned A-1, Agricultural, General. (Withdrawn)

# **Technical Review Committee for April 13, 2017:**

None

#### FLUVANNA COUNTY PLANNING COMMISSION

#### **WORK SESSION MEETING MINUTES**

Circuit Court Room--Fluvanna County Courts Building
April 11, 2017
6:00 p.m.

MEMBERS PRESENT: Barry Bibb, Chairman

Ed Zimmer, Vice Chairman

Lewis Johnson

Donald Gaines (Arrived 6:25)

**Howard Lagomarsino** 

ALSO PRESENT: Jason Stewart, Planning and Zoning Administrator

Brad Robinson, Senior Planner James Newman, Planner Fred Payne, County Attorney

Stephanie Keuther, Senior Program Support Assistant

**Absent:** Tony O'Brien, Board of Supervisors Representative

Open the Work Session: (Mr. Barry Bibb, Chairman)

Pledge of Allegiance, Moment of Silence

**Director Comments:** 

None

**Public Comments:** 

None

#### **Work Session:**

Planned Unit Development, Ordinance Discussion – Presented by James Newman, Planner

- Ordinance language currently states that PUDs should be located "in designated growth areas of the county as set forth in the Comprehensive Plan."
- Comp Plan Chapter 5, Goal A2: "Restrict approval of planned unit development (PUD) zoning to Zion Crossroads, to allow for increased flexibility for commercial, industrial, and residential uses while protecting the county's rural areas" (pg. 160)
- Removed references to allowing PUD's in non-Zion CPAs.
  - Amended Language: "Planned unit developments should be located within the designated growth areas of the county as set forth in the comprehensive plan, and should implement the goals of each Community Planning Area. must be located within the Zion Crossroads Community Planning Area, as set forth in the Comprehensive Plan." Sec 22-14-1
  - Amended language: "All uses and structures within a PUD district shall be served by both <u>publicly provided</u> central water and sewerage systems, <u>whether publicly or privately provided."</u> Sec. 22-14-13

**Payne:** Check the definition to be sure but I think we need to change the wording to: Shall be served by public water and sewage systems (not central)

Zimmer: Does the inquirer suggest where they want to place their proposed PUD?

**Stewart:** They have missed our two scheduled meetings; I have an idea...

Bibb: The density requirements - are they the same or changed?

Stewart: Same

Newman: All the changes are underlined in red in the presentation and handouts.

**Zimmer:** I know we studied this well in the comprehensive plan.

**MOTION**: I move that the Fluvanna County Planning Commission direct staff to initiate a Zoning Text Amendment to amend "Section 22-14, Planned Unit Development District", and to schedule a future public hearing for formal Planning Commission consideration and recommendation to the Board of Supervisors.

\*The motion was deferred to the 7:00 regular meeting under unfinished business for voting\*

Junkyard Definitions – Presented by Brad Robinson, Senior Planner

## **Junk Definition**

**Existing**: Old or scrap copper, brass, rope, rags, batteries, paper, trash, rubber, debris, waste, or junked, dismantled, or wrecked automobiles, or parts thereof, iron, steel, and other old or scrap ferrous or nonferrous material

**Proposed**: Any scrap, discarded, dilapidated, dismantled or inoperable: vehicles, including parts or machinery thereof; household furniture and appliances; construction or building equipment and materials; iron, steel, and other old or scrap ferrous and nonferrous metals; tanks, containers, drums, and the contents thereof; and tires, pipes, wire, wood, paper, metals, rags, glass, plastic, food and related types of salvage or waste material.

#### **Junkyard Definition**

**Existing**: An establishment or place of business which is maintained, operated, or used for storing, keeping, buying, or selling junk, or for the maintenance or operation of an automobile graveyard, and the term shall include garbage dumps and sanitary fills. See Salvage and scrap yard use.

**Proposed**: Any area, lot, land, parcel, building or structure or part thereof used for the storage, collection, processing, dismantling, baling, recycling, salvaging, wreckage, purchase, sale or abandonment of junk, scrap, waste, reclaimable material or debris. The term "junk yard" shall not include items which are incidental and necessary to agricultural or industrial use.

#### **Related Definitions**

**Salvage and scrap yard:** Facilities engaged in the storage, sale, dismantling or other processing of uses or waste materials which are not intended for reuse in the original forms. Typical uses include, but are not limited to, paper and metal salvage yards, automotive wrecking yards, junk yards, used tire storage yards, or retail and/or wholesale sales of used automobile parts and supplies.

**Self-storage facility:** A structure containing separate, individual, and private storage spaces of varying sizes leased or rented on individual leases for varying periods of time.

#### **New Definitions**

**Storage, Outside:** The keeping of equipment, vehicles, implements or materials of any kind in a setting other than a completely enclosed structure. Outside storage shall not include outside display.

**Storage Yard:** The use of any space, whether inside or outside a building, for the storage or keeping of construction equipment, machinery, vehicles or parts thereof, boats and/or farm machinery.

**Payne**: I want to make a comment on a case in 2015 and in no attempt was this to change anything in the ordinance in the previous case. Staff's position is that case brought to staff's attention that some changes need to be cleaner. **Zimmer:** I'm concerned that there's no order of magnitude. We don't want to have a neighbor against neighbor for example removing their trash.

**Payne:** A good illustration, though if you try to plug every hole in an ordinance you will fail. It's not being done to get a warrant for a fridge sitting on a back porch.

Bibb: Don't we have another ordinance section about inoperable vehicles?

Payne: It's not in the zoning ordinance

Bibb: So there would not be any conflict with this and the language when it comes to parts of it?

Payne: No, it's not what's intended; another text would be automobile graveyard. I think this is a good definition.

**MOTION:** I move that the Fluvanna County Planning Commission direct staff to initiate a Zoning Text Amendment to amend "Section 22-22-1 Rules of construction; definitions, of Article 22. Definitions", to amend or add definitions pertaining to junk and/or storage, and to schedule a future public hearing for formal Planning Commission consideration and recommendation to the Board of Supervisors.

\*The motion was deferred to the 7:00 regular meeting after the minutes for voting\*

### Industrial General, Ordinance Discussion – Presented by James Newman, Planner

Sign Changes: Presented by James Newman, Planner

Sec. 22-15-3. Signs permitted.

(1) Agricultural (A-1) – The following signs shall be permitted in the A-1, Agricultural, General zoning district:

Type of Sign	Number Allowed	Max. Sign Area	Max. Sign Height	
Awning Sign	1 per establishment	6 sq. ft.	N/A	
Business Sign	1 per parcel	24 32 sq. ft. (freestanding or monument)	6-10 feet	
Entrance Sign	1 per entrance	12 sq. ft.	4 feet	
Home Occupation Sign	1 per parcel	12 sq. ft.	4 feet	
Projecting Sign	1 per establishment	9 sq. ft.	Roof line of the building	
Subdivision Sign	odivision Sign 1 per entrance 40 sq.		6 feet	
Temporary Subdivision Advertising Sign	1 per public road frontage	32 sq. ft.	8 feet	
Wall Sign	1 per public road frontage	3 sq. ft. per 1 lineal foot of building/ tenant frontage*	Roof line of the building	

<sup>\*</sup>No more than 50% of the total sign area may be displayed on the front of the building. The remaining 50% may be distributed on the sides and rear of the building, with a maximum of 25% distribution per side and a maximum of 50% distribution on the rear of the building.

(2) Residential (R-1, R-2, R-4, MHP) – The following signs shall be permitted in the R-1, Residential, Limited; R-2, Residential, General; R-4, Residential, Limited; and MHP, Manufactured Home Park zoning districts:

Type of Sign	Number Allowed	Max. Sign Area	Max. Sign Height	
Business Sign	1 per parcel	20 32 sq. ft. (freestanding or monument)	6 10 feet	
Entrance Sign	1 per entrance	12 square feet	4 feet	
Home Occupation Sign	1 per parcel	per parcel 9 sq. ft.		
Subdivision Sign	1 per entrance	40 sq. ft.	6 feet	
Temporary Subdivision Advertising Sign	1 per public road frontage	32 sq. ft.	8 feet	

(3) Residential (R-3), Business (B-1, B-C), Planned Unit Development (PUD), and Industrial (I-1, I-2) – The following signs shall be permitted in the R-3, Residential, Planned Community; B-1, Business, General; B-C, Business, Convenience; PUD, Planned Unit Development; I-1, Industrial, Limited; and I-2, Industrial, General zoning districts:

Type of Sign	Number Allowed	Max. Sign Area	Max. Sign Height
Awning Sign	1 per establishment	6 sq. ft.	N/A
Business Sign (standalone businesses or not	1 per parcel	24-32 sq. ft. (freestanding)	€ 10 feet (freestanding)
part of business/ industrial park)		28 40 sq. ft. (monument)	8 12 feet (monument)

Business Sign (shopping centers or business/ industrial parks)	1 per shopping center or business park entrance	1.5 square feet of sign area for each lineal foot of building/tenant frontage – up to a maximum of 150 sq. ft. aggregate	10 feet (freestanding) 15 feet (monument)	
Canopy Sign	1 per establishment	12 sq. ft.	N/A	
Directory Sign	1 per establishment or development	16 sq. ft.	6 feet	
Electronic Message Sign	1 per parcel	28 sq. ft.	8 feet	
Entrance Sign	1 per entrance	<u>12 sq ft</u>	4 feet	
Projecting Sign	1 per establishment	12 sq. ft.	Roof line of the building	
Subdivision Sign	1 per entrance	40 sq. ft.	8 feet	
Temporary Subdivision Advertising Sign	1 per public road frontage	32 sq. ft.	8 feet	
Wall Sign	1 per public road frontage	3 sq. ft. per 1 lineal foot of building/ tenant frontage*	Roof line of the building	

<sup>\*</sup>No more than 50% of the total sign area may be displayed on the front of the building. The remaining 50% may be distributed on the sides and rear of the building, with a maximum of 25% distribution per side and a maximum of 50% distribution on the rear of the building.

(Ord. 6-16-10)

# (4) Zion Crossroads Urban Development Area. The following signs shall be permitted in the Zion Crossroads Urban Development Area, and supersede other sign dimensions listed in this ordinance:

Type of Sign	Number Allowed	Max. Sign Area	Max. Sign Height	
Awning Sign	1 per establishment	6 sq. ft.	N/A	
Business Sign	1 per parcel or 1 per	<del>24-</del> 32 sq. ft.	6 20 feet	
(standalone businesses or not	public road frontage	(freestanding)	(freestanding)	
part of business/		<del>28</del> <mark>36</mark> sq. ft.	<del>8</del> 26 feet	
industrial park)		(monument)	(monument)	
Business Sign	1 per shopping	1.5 2.5 square feet of	<del>10</del> 25 feet	
(shopping centers or business/	center or business park entrance or 1	sign area for each lineal foot of	(freestanding)	
industrial parks)	per public road	building/tenant	<del>15</del> 30 feet	
	frontage	frontage – up to a	(monument)	
		maximum of <del>150</del> 200		
		sq. ft. aggregate		
Canopy Sign	1 per establishment	12 sq. ft.	N/A	
Directory Sign	1 per establishment or development	16 sq. ft.	6 feet	
Electronic Message Sign	1 per parcel	28 sq. ft.	8 feet	
Entrance Sign	1 per entrance	<u>12 sq. ft</u>	4 feet	
Projecting Sign	1 per establishment	12 sq. ft.	Roof line of the building	
Subdivision Sign	1 per entrance	40 sq. ft.	8 feet	

Temporary Subdivision Advertising Sign	1 per public road frontage	32 sq. ft.	8 feet
Wall Sign	1 per public road frontage	3 sq. ft. per 1 lineal foot of building/ tenant frontage*	Roof line of the building

Staff also added a new definition to the Zoning Ordinance:

Sign, temporary sale, announcement or merchandising: Any sign denoting a sale or special product, promotion, or announcing a grand opening, new management, or similar event or activity occurring on the premises. Only one such sign shall be permitted at a time per business. Such signs shall be treated as temporary signs, as defined herein and shall be of reasonable size and no larger than the largest permitted signs in the zoning district, unless otherwise specified in this Code. A permanently installed changeable letter panel shall not be considered a temporary sign.

#### **Height regulations:**

Buildings may be erected up to forty-five feet (45') sixty feet (60') in height from grade, except that:

- (A) A public or semi-public building such as a school, place of worship, library, hotel and general hospital may be erected to a height of sixty feet (60') from grade provided that required front, side and rear yard each shall be increased one foot (1') for each foot in height over forty-five feet (45').
- (B) Spires, belfries, cupolas, monuments, water towers, chimneys, flues, flagpoles, television antennae, and radio aerials are exempt. Parapet walls may be up to four feet (4') above the height of the building on which the walls rest.
- (C) Any structure seeking to exceed a height of 60 feet must obtain a special use permit for that height exemption

**Stewart:** It seems when going through our ordinance the height restrictions are a bit antiquated with what will be going there. Also the women's prison is zoned A-1 agricultural. There are potential developments surrounding it where there are restrictions on the setbacks because of the prison. We have talked about how to go about making either the zoning for that property or industrial setbacks more appropriate going forward.

Payne: It won't be a problem for the prison now, I don't know about the property owners.

Zimmer: If a business comes in and wants a smaller setback requirement, does that then go to the BZA?

Payne: It was already zoned when they bought the property so it would be hard to make a case.

**Zimmer**: So would rezoning the prison be the only real remedy?

Payne: Or amend the text. A prison like this one is more like industrial use than a residential use.

Stewart: Coming up you all can expect another text amendment for a third party reviewer for telecommunications

towers.

Bibb: What about better definitions for home occupations and home industries?

Stewart: Yes, staff will be working on those.

## **Adjourn**

Chairman Bibb adjourned the Planning Commission Work Session meeting of April 11, 2017 at 6:48 P.M.

Minutes recorded by Stephanie Keuther, Senior Program Support Assistant.

Barry A. Bibb, Chairman
Fluvanna County Planning Commission

# FLUVANNA COUNTY PLANNING COMMISSION REGULAR MEETING MINUTES

Circuit Court Room--Fluvanna County Courts Building
April 11, 2017
7:00 p.m.

MEMBERS PRESENT: Barry Bibb, Chairman

Ed Zimmer, Vice Chairman

Lewis Johnson Donald Gaines Howard Lagomarsino

**ALSO PRESENT:** Jason Stewart, Planning and Zoning Administrator

Brad Robinson, Senior Planner James Newman, Planner Fred Payne, County Attorney

Stephanie Keuther, Senior Program Support Assistant

**ABSENT:** Tony O'Brien, Board of Supervisors Representative

Open the Regular Session at 7pm (Mr. Barry Bibb, Chairman)

The Pledge of Allegiance followed by a Moment of Silence.

**Director's Report: Mr. Stewart** 

**Board of Supervisors Actions:** 

March 15, 2017 None

April 5, 2017 None

#### **Board of Zoning Appeals Actions:**

March 21, 2017

**BZA 16:04 – Roger Stevens:** An appeal of a zoning determination by the Zoning Administrator under Fluvanna County Code Section 22-18-4, that the appellant is in violation of Fluvanna County Code Sections 22-4-2, 22-4-2.1, 22-4-2.2 and 22-22-1 at the property identified as Tax Map 8, Section A, Parcel 25B. The subject property is located in the Palmyra Election District along Thomas Farm Lane approximately 0.2 miles north of Lake Monticello Road (Route 618). The property is zoned A-1, Agricultural, General. **(Meeting Cancelled)** 

#### **Technical Review Committee for March 9, 2017:**

None

# **Public Comments:**

None

# **Approval of Minutes**

Minutes of March 7, 2017

# Motion:

Gaines made a motion to approve the minutes of the March 7, 2017 Planning Commission meeting as presented. Seconded by Zimmer. The motion carried a vote of 4-0-1 AYE: Johnson, Zimmer, Bibb, and Gaines NAY: None ABSTAIN: Lagomarsino ABSENT: None

#### **Motion:**

Zimmer made a motion to approve the Planned Unit Development Ordinance discussed during the work session.

Seconded by Johnson. The motion carried a vote of 5-0-0 AYE: Zimmer, Johnson, Bibb, Gaines, and Lagomarsino NAY: None ABSTAIN: None

Motion:  Johnson made a motion to accept the junkyard definitions from the work session meeting. Seconded by Lagomarsino.  The motion carried a vote of 5-0-0 Aye: Johnson, Lagomarsino, Bibb, Gaines, and Zimmer. NAY: None ABSTAIN: None
Public Hearing: None
Public Comment: None
Presentations: None
Site Development Plans: None
Subdivisions: None
Unfinished Business: Sign Ordinance Discussion: James Newman, Planner: Gave a continued presentation for the Sign Ordinance. Sign, temporary sale, announcement or merchandising: Any sign denoting a sale or special product, promotion, or announcing a grand opening, new management, or similar event or activity occurring on the premises. Only one such sign shall be permitted at a time per business. Such signs shall be treated as temporary signs, as defined herein and shall be of reasonable size and no larger than the largest permitted signs in the zoning district, unless otherwise specified in this Code. A permanently installed changeable letter panel shall not be considered a temporary sign.
Stewart: What we're asking is would the commission want to keep the 28 sq. ft. or change to the 40 sq. ft.  Bibb: 28 sq. ft. I think this is pretty normal. 40 sq. ft. is quite a bit of difference.  Gaines: I like the larger sign sizes, including the 40 sq ft.  Zimmer: Have you asked the business owners?  Stewart: Yes, we believe Mr. Smith has.  Bibb: Is someone going to then want 50 sq. ft. then at a board of supervisors say 60 sq. ft.? What's the limit?  Gaines: In conversations I have had with people from the Chamber of Commerce, they want bigger signs. I think 40 sq. ft. is not ideal but better than 28 sq. ft.  Lagomarsino: What we're talking about are the areas that are looking for growth right? The Community Planning Areas?  Stewart: Yes.  Bibb: Will 40 sq. ft. be our limit?  Lagomarsino: If you buy residential in that area you know its near commercial. I think the bigger signs for business owners would make sense.  Stewart: This is still a draft and can be changed at the public hearing next month.  Bibb: The proposal needs to wait until we have more of a visual display.
Stewart: We could have examples for our next public hearing in May 2017  New Business: None

Chairman Bibb adjourned the Planning Commission meeting of April 11, 2017 at 7:23 pm

Barry A. Bibb, Chairman
Fluvanna County Planning Commission

Minutes recorded by Stephanie Keuther, Senior Program Support Assistant.

**Public Comments:** 

None

Adjourn

# **BUILDING INSPECTIONS MONTHLY REPORT**

County of Fluvanna

Building Official: Period:

Kevin Zoll Apr-2017

Category	Year	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	TOTAL
						BUILDI	NG PERMIT	SISSUFD						
NEW - Single	2015	4	5	10	9	12	12	14	13	2	4	7	3	95
Family	2016	11	11	8	15	9	18	6	5	9	2	6	8	108
Detached	2017	3	2	16	6									27
	1													
NEW - Single	2015	2	0	0	0	0	0	0	2	0	0	0	0	4
Family Attached	2016	0	0	0	0	0	0	0	0	0	0	2	0	2
Attacheu	2017	0	0	0	0									0
	2015	0	0	0	0	1	1	0	2	0	0	0	0	4
NEW - Mobil Homes	2016	0	1	0	0	0	0	0	1	0	0	0	0	2
Homes	2017	0	0	0	0									0
		24	20	20	20	24	20	22						
Additions and	2015	21	30	38	28	21	30	22	25	23	27	35	18	318
Alterations	2016	13 29	10 20	31 29	27 43	29	29	15	32	31	28	27	27	299 121
	2017	29	20	29	43									121
A	2015	4	4	3	4	1	0	0	2	6	0	0	3	27
Accessory Buildings	2016	3	4	4	6	2	2	1	2	1	3	3	6	37
	2017	0	4	2	3									9
	2015	0	0	0	0	0	0	0	1	1	0	0	0	2
Swimming	2015	0	0	0	0	0	1	1	0	0	1	1	0	4
Pools	2017	0	1	1	0	-	=	=			=		0	2
Communical/														
Commercial/ Industrial	2015	1	0	0	0	0	0	2	0	0	1	1	1	6
Build/Cell	2016	0	0	2	2	0	0	1	0	1	1	1	1	9
Towers	2017	1	2	0	0									3
Land	2015	6	5	9	10	10	12	15	16	3	5	10	5	106
Disturbing	2016	12	11	8	14	10	17	7	6	11	3	9	9	117
Permits	2017	3	2	17	7									29
	2015	20	20	F1	41	25	42	20	45	22	22	12	25	AFG
TOTAL	2015	38 27	39 26	51 45	41 50	35 40	43 50	38 24	45 40	32 42	32 35	43	25 42	456 461
PERMITS	2017	33	29	48	52	0	0	0	0	0	0	0	0	162
	2017	33	23	40								ŭ	, and the second	102
	I						LUES FOR P		ı					
TOTAL	2015	1,384,631	1,560,716	2,916,520	3,567,237	2,999,918	4,280,357	5,272,378	3,107,731	2,625,563	2,203,913	1,931,893	6,252,403	\$ 38,103,260
BUILDING VALUES	2016	1,817,981 857,767	2,555,455	5,552,458 4,859,777	3,711,821 2,066,132	2,447,891	5,181,921	3,611,179	1,817,783	3,089,971	1,889,279	2,028,590	2,937,783	\$ 36,642,112
	2017	857,767	827,724	4,659,777	2,000,132									\$ 6,611,400
						INSPEC	TIONS CON	<b>IPLETED</b>						
TOTAL	2015	105	137	146	214	113	232	193	181	208	206	149	149	2033
INSPECTIONS	2016	116	91	153	157	155	214	249	230	197	181	184	172	2099
	2017	159	144	171	141									615
						FE	ES COLLEC	TED						
Building	2015	\$6,731	\$8,351	\$13,711	\$16,037	\$13,508	\$16,628	\$14,931	\$18,895	\$10,411	\$8,558	\$10,381	\$9,575	
Permits	2016	\$11,850	\$11,954	\$11,576	\$14,889	\$8,447	\$18,588	\$12,947	\$7,537	\$11,285	\$12,548	\$8,361	\$11,213	
	2017	\$3,710	\$3,463	\$19,849	\$8,618				<u> </u>	<u> </u>		<u> </u>	<u> </u>	\$ 35,641
Land	2015	\$1,775	\$875	\$1,425	\$3,425	\$1,750	\$1,850	\$2,325	\$3,338	\$1,085	\$2,819	\$10,450	\$2,298	\$ 33,414
Disturbing	2016	\$3,200	\$2,575	\$1,700	\$1,950	\$2,250	\$2,200	\$4,020		\$28,074	\$2,000		\$1,200	
Permits	2017	\$475	\$800		\$1,523	\$0		\$0			\$0			
	221-	A	A	A	40	A	A	A	40	A	A	A	A4	A 45.50
Zoning	2015	\$1,200	\$1,000	\$1,650	\$2,600	\$1,500	\$1,850	\$1,850		\$1,650	\$1,050		\$1,700	
Permits/ Proffers	2016	\$1,150 \$400	\$1,250 \$1,000		\$2,450 \$950	\$1,650 \$0	\$2,700 \$0	\$1,150 \$0		\$1,900 \$0	\$1,050 \$0		\$850 \$0	
	2017	\$4UU	\$1,000	\$2,400	\$950	ŞÜ	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$ 4,750
TOTAL	2015	\$ 9,706	\$ 10,226	\$ 16,786	\$ 22,062	\$ 16,758	\$ 20,328	\$ 19,106	\$ 24,632	\$ 13,146	\$ 12,427	\$ 21,731	\$ 12,722	\$ 199,631
TOTAL FEES	2016	\$ 16,200	\$ 15,779	\$ 15,076	\$ 19,289	\$ 12,347	\$ 23,488	\$ 18,117	\$ 9,562	\$ 41,259	\$ 15,348	\$ 11,411	\$ 13,763	\$ 211,637
	2017	\$ 4,585	\$ 5,263	\$ 29,249	\$ 11,091	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 50,188

# Transmittal Report October 2016

Line Number	Code	Name	ID#		Amount Received
	SUBDIV	Subdivision & Plat Review			
			BSP17002		\$50.00
			BSP17003		\$50.00
			BSP17004		\$50.00
			BSP17005		\$50.00
				Sum:	\$200.00
10000013-31834	<b>1</b> 1				
	SUBDIV	Subdivision & Plat Review			
			SUB17009		\$100.00
			SUB17010		\$750.00
			SUB17011		\$300.00
			SUB17012		\$100.00
			SUB17013		\$100.00
				Sum:	\$1,350.00
10000013-31834	12				
	SPUSEP	Special Use Permits			
			SUP17001		\$90.00
			SUP17001		\$800.00
			SUP17002		\$90.00
			SUP17002		\$800.00
				Sum:	\$1,780.00
10000013-31834	14				
	GISPF	GIS Parcel Fees			
			SUB17006		\$100.00
				Sum:	\$100.00
				Total:	\$3,430.00

Friday, May 05, 2017 Page 1 of 1



# COUNTY OF FLUVANNA

"Responsive & Responsible Government"

132 Main Street P.O. Box 540 Palmyra, VA 22963 (434) 591-1910 Fax (434) 591-1911 www.fluvannacounty.org

#### STAFF REPORT

**To:** Fluvanna County Planning Commission **Case Number:** ZTA 17:03 **From:** Brad Robinson **Date:** May 9, 2017

General Information: This request is to be heard by the Fluvanna County Planning

Commission on Tuesday May 9, 2017 at 7:00 pm in the Circuit

Courtroom in the Fluvanna County Courts Building.

Applicant/Representative: Fluvanna County

Requested Action: Amend the Fluvanna County Zoning Ordinance Subsection

22-22-1 (Chapter 22, Article 22: Definitions) to create and modify

definitions pertaining to junk and/or the storage thereof.

#### **Background**

In recent years, several code compliance and/or BZA cases have highlighted some limitations with existing definitions related to junk accumulation which in turn have presented some challenges to staff in the interpretation or enforcement of the ordinance. One of the primary issues concerns the definition of "junkyard" which refers to this use as being "an establishment or place of business". While this language implies that this use is always commercial in nature, some of the zoning cases staff encountered did not involve any commercial or business activity.

To address these issues, the Planning Department has worked with the County Attorney's office to modify existing definitions and create new definitions that will allow more flexibility and better cover all junk-related activities.

# **Project Timeline**

The proposed amendment was presented to the Planning Commission on April 11, 2017, who then authorized staff to prepare the amendment for public hearing by a vote of 5-0.

Below is a timeline of events related to ZTA 17:03:

December 2015 Initial Research by Staff
June 2016 Composition of ordinance by County Attorney's Office
April 11, 2017 Discussion at Planning Commission Meeting

May 9, 2017 Planning Commission Public Hearing
May 17, 2017 Board of Supervisors Public Hearing

#### **Analysis**

The proposed amendment modifies existing definitions for "junkyard" and "junk" as follows:

	Existing	Proposed
Junkyard	An establishment or place of business which is maintained, operated, or used for storing, keeping, buying, or selling junk, or for the maintenance or operation of an automobile graveyard, and the term shall include garbage dumps and sanitary fills. See Salvage and scrap yard use.	Any area, lot, land, parcel, building or structure or part thereof used for the storage, collection, processing, dismantling, baling, recycling, salvaging, wreckage, purchase, sale or abandonment of junk, scrap, waste, reclaimable material or debris. The term "junk yard" shall not include items which are incidental and necessary to agricultural or industrial use.
Junk	Old or scrap copper, brass, rope, rags, batteries, paper, trash, rubber, debris, waste, or junked, dismantled, or wrecked automobiles, or parts thereof, iron, steel, and other old or scrap ferrous or nonferrous material.	Any scrap, discarded, dilapidated, dismantled or inoperable: vehicles, including parts or machinery thereof; household furniture and appliances; construction or building equipment and materials; iron, steel, and other old or scrap ferrous and nonferrous metals; tanks, containers, drums, and the contents thereof; and tires, pipes, wire, wood, paper, metals, rags, glass, plastic, food and related types of salvage or waste material.

The modified definitions basically incorporate more materials/items not previously referenced or listed.

The proposed amendment also creates new definitions for "Storage, outside" and "Storage yard" as follows:

Storage, outside	The keeping of equipment, vehicles, implements or materials of any kind in a setting other than a completely enclosed structure. Outside storage shall not include outside display.
Storage yard	The use of any space, whether inside or outside a building, for the storage or keeping of construction equipment, machinery, vehicles or parts thereof, boats and/or farm machinery.

The above new definitions are not uses that will need to be designated as permitted uses in certain zoning districts; rather, these activities are referenced within other definitions and are being defined on their own for further clarity.

Please note that existing definitions for "Salvage and scrap yard" and "Self storage facility", which are similar or related activities to the above, were also reviewed and found to be acceptable as written. No changes to these definitions are proposed at this time.

#### Comprehensive Plan

Fluvanna County's Vision Statement includes the following principles:

- That our rural character and natural resources are part of Fluvanna's unique heritage, and should be preserved where practical.
- That future development be fiscally prudent while respecting individual property rights.

#### Conclusion

The proposed amendments to the Fluvanna County Zoning Ordinance will clarify definitions, promote effective enforcement, and assist in conformity to the 2015 Comprehensive Plan.

The proposed amendments are intended to:

- Help the Zoning Administrator interpret and enforce local zoning requirements.
- Limit negative impacts on adjoining properties and uses.

This proposal as initiated by the Planning Department is consistent with the 2015 Comprehensive Plan.

## **Suggested Motion**

I move that the Planning Commission approve/deny/defer ZTA 17:03, an amendment and accompanying resolution to the Fluvanna County Zoning Ordinance entitled "AN ORDINANCE TO AMEND CHAPTER 22, ARTICLE 22 OF THE FLUVANNA COUNTY CODE BY AMENDMENTS AND ADDITION OF DEFINITIONS TO SUBSECTION 22-22-1, THEREOF TO CLARIFY DEFINITIONS AND SUPPORT CONFORMITY WITH THE 2015 COMPREHENSIVE PLAN".

#### **Attachments**

A: Proposed Text

#### Article 22. Definitions.

#### Sec. 22-22-1. Rules of construction; definitions.

The following terms shall have the meanings assigned to them as hereinafter set forth. Except as expressly otherwise defined herein, all terms used in this chapter shall have their ordinary and established meanings, as the context may require. A word importing the masculine gender only may extend and be applied to females and to corporations as well as males. A word importing the singular number only may extend and be applied to several persons or things, as well as to one person or thing; and a word importing the plural number only may extend and be applied to one person or thing as well as to several persons or things.

Accessory use: A use or structure subordinate to the main use or structure on the same lot and serving a purpose naturally incidental to the main use or structure. When an accessory structure is attached to the main structure in a substantial manner, as by a wall or roof, such accessory structure shall be considered a part of the main structure.

Adult retirement community: A planned development providing residences for elderly persons that emphasizes social and recreational activities but may also provide personal services, limited health facilities, and transportation.

Agricultural enterprise: Agricultural related use that provides an agricultural service or produces goods from agricultural resources.

These include processes that are a direct

<sup>&</sup>lt;sup>28</sup> As to state law provisions regarding district boundary lines, see Code of Va., § 15.2-2309(4).

outgrowth, yet more intensive, of the products derived through agriculture, as defined. Related uses include sawmill, winery and other similar facilities.

Agriculture: The use of land for agricultural purposes, including farming, dairying, pasturage agriculture, aquaculture, horticulture, floriculture, viticulture, forestry, livestock, and poultry and the necessary accessory uses for packing, treating, or storing the produce.

Agricultural sales, wholesale: The wholesale distribution of agricultural related products including, but not limited to, farm tools and implements, tack, animal care products, and other farm supplies. This definition excludes the sale of large implements, such as tractors and combines, but shall include harnesses, saddles, and other related equine equipment.

*Alley*: A service roadway providing a secondary means of access to abutting property and not intended for general traffic circulation.

Alteration: Any change in the total floor area, use or adaptability of an existing structure.

Amusement, commercial: The provision of entertainment or games of skill to the general public for a fee, as permitted by general law.

Amusement, public: Fund-raising activities including those activities sponsored by charitable organizations for which remuneration must be paid by sponsor.

Assisted living facility: A publicly or privately operated long-term care alternative for persons aged 55 and over, or persons with disabilities, as defined by the Federal Americans with Disabilities Act, that provides the availability of professionally managed personal and health care services to occupants on premises. These premises are designed for this population; are residential in character and appearance; may include cooking facilities; and in all respects are intended to enable residents to age in place in a home-like environment. The facility operation shall have the capacity to provide residents with an array of services supporting Activities of Daily Living (ADL's) that may include, but are not necessarily limited to, meals, personal care housekeeping, transportation, and supervision of self-administered medication, while optimizing their physical and psychological independence. Such facility shall be deemed a single unit for purpose of calculating density when and as required by section 15.2-2291 of the Code of Virginia. (Ord. 12-16-15)

Auction house: A place where objects of art, furniture, and other goods are offered for sale to persons who bid on the object in competition with each other, with all events and storage of inventory entirely enclosed in a building or structure.

Automobile graveyard: Any lot or place which is exposed to the weather and upon which more than five (5) motor vehicles of any kind that are incapable of being operated, and which it would not be economically practical to make operative, are placed, located or found. See Salvage and scrap yard use.

Automobile repair service establishment: A facility for the general repair, rebuilding, or reconditioning of engines, motor vehicles, or trailers, or providing collision services, including body, frame, or fender repair, and overall painting.

Automobile sales: The use of any building, land area or other premises for the display of new and used automobiles, trucks, vans, or motorcycles for sale or rent, including any warranty repair work and other repair service conducted as an accessory use.

Aviation facility: Facilities for the take-off and landing of aircraft, including runways, aircraft storage buildings, helicopter pads, air traffic control facilities, informational facilities and devices, terminal buildings, aircraft maintenance facilities, aviation instruction facilities, and heliports.

Bakery: A place for preparing, cooking, baking, and selling of products on the premises.

Base flood/one-hundred year flood: A flood that, on the average, is likely to occur once every 100 years (i.e., that has a one percent (1%) chance of occurring each year, although the flood may occur in any year).

Basement: Any area of the building having its floor sub-grade (below ground level) on all sides.

*Bed and breakfast*: A transient lodging establishment, within an owner occupied property, primarily engaged in providing overnight or otherwise temporary lodging for the general public and may provide meals for compensation.

*Berm*: A mound of earth, usually linear in form, used to shield, screen, or buffer views; separate land uses; provide visual interest; or block noise, lights, or glare.

*Bicycle parking*: Bicycle racks and similar structures, permanently affixed to the ground, designed and used for storing bicycles in a secure, upright position.

*Biotention area*: A vegetated depression engineered to collect, store, and infiltrate runoff generated on-site.

*Board of zoning appeals*: The board appointed to review appeals made by individuals with regard to decisions of the Zoning Administrator in the interpretation of this ordinance.

*Boarding house*: A building where, for compensation, lodging and meals are provided for at least five (5) and up to fourteen (14) persons.

*Building*: Any structure having a roof supported by columns or walls, for the housing or enclosure of persons, animals or property.

Building mass: The height, width, and depth of a structure

Building, height of: The vertical distance from the grade to the highest point of the coping of a flat roof or to the deck line of a mansard roof, or to the average height of the highest gable of a pitch or hip roof.

*Building, main*: The principal building or one of the principal buildings on a lot, or the building or one of the principal buildings housing the principal use on the lot.

Butcher shop: A shop in which meat, poultry, and fish are processed and sold.

Cabaret, adult: A building or portion of a building regularly featuring dancing or other live entertainment if the dancing or entertainment that constitutes the primary live entertainment is distinguished or characterized by an emphasis on the exhibition of specified sexual activities or specified anatomical areas for observation by patrons therein. See Entertainment establishment, adult use.

*Caliper*: A measure of tree size, determined by measuring the diameter of a tree at a point six inches (6") above the root ball, at the time of planting, or twelve inches (12") above the ground, for established vegetation.

*Camp*: A tract of land, complete with all necessary and accessory uses and structures, used for organized recreational activities under trained supervision. Seasonal accommodations may be provided and such uses shall include boarding camps, day camps and summer camps.

*Campground*: An area to be used for transient occupancy by camping in tents, camp trailers, travel trailers, motor homes, or similar transportable or temporary sleeping quarters of any kind. For purposes of this definition, transient shall be for no more than 120 days.

Car wash: Facilities for the washing and cleaning of vehicles, including automatic and self-service car washes.

*Cellar:* The portion of the building partly underground, having half or more than half of its clear height below the average grade of the adjoining ground.

Cemetery, commercial: A place where human remains are interred, above or below ground, and where plots are sold for that purpose, and perpetual care of the graves is furnished. Such uses shall also allow for cemeteries for the burial of domestic animal remains.

*Cemetery, non-commercial*: A place where human remains are interred above or below ground and where plots are not sold. Such uses shall also allow for cemeteries for the burial of domestic animal remains.

Central sewerage system: A sewerage system consisting of pipelines or conduits, pumping stations, force mains or sewage treatment plants, including, but not limited to, septic tanks and/or drain fields, or any of them designed to serve three (3) or more connections, used for conducting or treating sewage which is required to be approved by the board of supervisors in accordance with the Virginia Waste Management Act. See *Utilities*, *major* and *minor* uses. (Ord. 12-16-15)

Central water supply: A water supply consisting of a well, springs or other source and the necessary pipes, conduits, mains, pumping stations and other facilities in connection therewith, to serve or to be capable of serving three (3) or more connections, which is required to be approved by the board of supervisors in accordance with the Virginia State Water Control Board Regulations. See *Utilities, major* and *minor* uses. (Ord. 12-16-15)

Child day center: A child day program offered (i) to two (2) or more children under the age of thirteen in a facility that is not the residence of the provider or of any of the children in care or (ii) thirteen (13) or more children at any location. See also Child day program, Family day home. (Ord. 12-16-15)

Child day program: A regularly operating service arrangement for children where, during the absence of a parent or guardian, a person or organization has agreed to assume responsibility for the supervision, protection, and well-being of a child under the age of

thirteen for less than a twenty-four (24) hour period. See also *Child day center*, *Family day home*. (Ord. 12-16-15)

*Cluster development*: A development design technique that concentrates buildings on a portion of the site to allow the remaining land to be used for recreation, open space, or the preservation of historically or environmentally sensitive features.

Commission, The: The Planning Commission of Fluvanna County, Virginia.

Communications service: Establishment primarily engaged in the provision of broadcasting and other information relay services accomplished through the use of electronic and telephonic mechanisms. Excluded from this use type are facilities classified as major utilities or telecommunication facilities. Typical uses include, but are not limited to, television studios, telecommunication service centers, radio stations, or film and sound recording facilities.

Comprehensive plan: The Fluvanna County Comprehensive Plan.

Condominium: A building or group of buildings in which dwelling units, offices, or floor area are owned individually, and the structure, common areas, and facilities are owned by all the owners on a proportionate undivided basis.

*Condominium association*: The community association that administers and maintains the common elements of a condominium.

Connection, water or sewer: The provision of water and/or sewerage services to any dwelling unit or commercial or industrial establishment.

Conservation area: Any parcel or area of substantially undeveloped land conserved in its natural state to preserve or protect endangered species, critical environment features, viewsheds, or other natural elements including, but not limited to, preserves, wildlife management areas and refuges, open spaces and habitat protection areas.

Contractor's storage yard: Storage yards operated by, or on behalf of, a contractor for storage of large equipment, vehicles, or other materials commonly used in the individual contractor's type of business; storage of scrap materials used for repair and maintenance of contractor's own equipment; and buildings or structures for uses such as offices and repair facilities.

Corporate office: An establishment primarily engaged in providing internal office administration services as opposed to customer service. Such uses generally include the headquarters, regional offices or administrative offices for a corporation.

Correctional facility: A public or privately operated use providing housing and care for individuals legally confined, designed to isolate those individuals from a surrounding community.

Cul-de-sac: The turnaround at the end of a dead-end street.

Cultural services: A library, museum, or similar public or quasi-public use displaying, preserving, and exhibiting objects of community and cultural interest in one or more of the arts or sciences.

Curvilinear street system: A pattern of streets that is primarily curved.

Dance hall: Establishments in which more than ten percent (10%) of the total floor area is designed or used as a dance floor, or where an admission fee is directly collected, or some other form of compensation is obtained for dancing, except when sponsored by civic, charitable, or nonprofit groups.

Daycare center: See Child day center, Child day program, and Family day home. (Ord. 12-16-15)

*Development*: Any man-made change to improved or unimproved real estate, including, but not limited to, buildings or other structures, mining, dredging, filling, grading, paving, excavation or drilling operations or storage of equipment or materials.

Diameter at breast height: A measure of tree size, determined by measuring the diameter of a tree at a point four and one-half feet (4.5') above the ground.

*Dormitory*: A residence hall providing rooms for individuals or for groups usually without private baths. Also, a large room containing numerous beds.

*Dripline*: A vertical projection to the ground surface from the furthest lateral extent of a tree's leaf canopy.

*Drive-in window*: A facility designed to provide access to commercial products and/or services for customers remaining in their automobiles.

*Dwelling*: Any structure which is designed for use for residential purposes, except hotels, boarding houses, lodging houses, tourist cabins, manufactured or mobile homes, and travel trailers.

Dwelling, accessory: A separate, independent dwelling unit located on the same property as the primary dwelling unit subject to the following: (1) A dwelling unit contained within a single-family dwelling that may equal the existing finished square footage of the primary dwelling, such as a basement, attic, or additional level; or (2) A dwelling unit attached to the primary single-family dwelling, or as a dwelling unit contained within a detached accessory unit; that shall be no more than one-half the size of the finished square footage of the primary dwelling unit located on the subject property. One accessory dwelling shall be permitted per property plus one additional accessory dwelling for each fifty (50) acres of contiguous property. Accessory dwelling units shall be subject to the setback requirements for primary structures.

*Dwelling, multi-family*: A building or portion thereof which contains two or more dwelling units for permanent occupancy, regardless of the method of ownership. Included in the use type would be garden apartments, low and high rise apartments, apartments for elderly housing and condominiums.

Dwelling, single-family attached: Two or more single family dwellings sharing two or more common walls, each on its own individual lot. Attached dwellings are not vertically stacked.

*Dwelling, single-family detached*: A building designed for occupancy by one family which has no connection by a common party wall to another building or structure similarly designed.

Dwelling, townhouse: A single-family attached dwelling in a row of at least three (3) such units in which each unit has its own front and rear access to the outside, no unit is located over another unit, and each unit is separated from any other unit by one or more vertical common fire-resistant walls.

*Dwelling, two-family*: A building designed as a single structure, containing two separate living units, each of which is designed to be occupied as a separate permanent residence for one family.

*Dwelling unit*: Any building or portion of building intended to be used for residential purposes by a single family and designed or arranged in such a manner that none of the

facilities or areas customarily provided for cooking, sleeping, eating sanitation, or other residential functions is shared by any other family or persons residing in the same structure.

*Educational facility*: A public or private institution for the teaching of children or adults including primary and secondary schools, colleges, and similar facilities.

Egress: An exit.

*Elevated building*: A non-basement building built to have the lowest floor elevated above the ground level by means of solid foundation perimeter walls, pilings, or columns (posts and piers). (Ord. 6-17-15)

*Entertainment establishment, adult*: Any adult cabaret, adult motion picture theater, or adult video-viewing or arcade booth.

Equestrian facility: Facilities designed and used primarily for equestrian related activities including, but not limited to: riding schools, horse exhibition facilities, polo fields, and pack stations. This includes barns, stables, corrals, and paddocks accessory and incidental to the above uses.

Evergreen: A plant with foliage that remains year-round.

Family: (1) An individual; or

- Two (2) or more persons related by blood, marriage, adoption, or guardianship, plus not more than (2) unrelated persons living together as a single housekeeping unit in a dwelling or dwelling unit; or
- A group of not more than four (4) persons not related by blood, marriage, adoption or guardianship living together as a single housekeeping unit in a dwelling or dwelling unit.
- A group home of eight (8) or fewer people residing in a single-family residence as described in section 15.2-2291 of the Code of Virginia.

Family day home: A child day program offered in the residence of the provider or the home of any of the children in care for one (1) through twelve (12) children under the age of thirteen, exclusive of the provider's own children and any children who reside in the home,

when at least one (1) child receives care for compensation. Family day homes service six (6) through twelve (12) children, exclusive of the provider's own children and any children who reside in the home, shall be licensed. However, no family day home shall care for more than four (4) children under the age of two, including the provider's own children and any children who reside in the home, unless the family day home is licensed or voluntarily registered. However, a family day home where the children in care are all grandchildren of the provider shall not be required to be licensed. See also *Child day center*, *Child day program*. (Ord. 12-16-15)

Family daycare home: See Child day center, Child day program, and Family day home. (Ord. 12-16-15)

Farm: One or more parcels of land used for the primary purpose of agricultural production.

Farm tenant housing: A dwelling located on a farm for the purpose of housing an employee of that farm operation and his/her family. Also included in this use type would be multi-family dwelling(s) for seasonal employees in connection with an orchard or other agricultural use which relies on seasonal employees who must be housed.

Farm sales: The sale of agricultural produce or merchandise produced primarily by the resident operator on his farm.

*Financial institution*: An establishment where the principal business is the receipt, disbursement or exchange of funds and currencies, such as: trust companies, savings banks, industrial banks, savings and loan associations, building and loan associations, commercial banks, credit unions, federal associations, and investment companies.

*Flea market*: A market held in an open area or building where goods are offered for sale to the public by individual sellers, generally on an occasional or periodic basis.

*Flood*: A general or temporary condition of partial or complete inundation of normally dry land areas.

*Flood*, *Base*: The flood having a one percent (1%) chance of being equaled or exceeded in any given year. Also referred to as the 100-year flood. (Ord. 6-17-15)

Flood Elevation, Base: The Federal Emergency Management Agency designated one hundred (100) year water surface elevation. The water surface elevation of the base flood in relation to the datum specified on the Fluvanna County FIRM. (Ord. 6-17-15)

Flood Hazard Area, Special: The land in the floodplain subject to a one (1%) percent or greater chance of being flooded in any given year as determined in Article 17, Section 22-17-8A. of this ordinance. (Ord. 6-17-15)

Floodplain or Flood-Prone Area: Any land area susceptible to being inundated by water from any source. (Ord. 6-17-15)

Floodplain encroachment: The advance or infringement of uses, plant growth, fill, excavation, buildings, permanent structures or development into a floodplain, which may impede or alter the flow capacity of a floodplain.

*Floodway*: The channel of a river or other watercourse and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than one foot (1'), at any point. (Ord. 6-17-15)

Floor area ratio: The gross floor area of all buildings or structures on a lot divided by the total lot area.

Footcandle: A quantitative unit of measure referring to the measurement of illumination incident at a single point. One footcandle is equal to one lumen uniformly distributed over an area of one square foot.

*Frontage*: The continuous uninterrupted distance along which a parcel abuts a single adjacent road or street.

Funeral home: A facility for the preparation of the deceased for burial and display of the deceased and rituals connected therewith before burial or cremation. Typical uses include funeral homes or mortuaries.

Garden center: A retail business in which plants, which may or may not be cultivated on-site, are offered for sale to the general public. Supplemental items used in planting and landscaping, such as pre-packaged mulch, pre-packaged topsoil, plant containers, yard ornaments, hand tools, and the like, may be sold on-site as secondary or incidental items. Such a use is not characterized by frequent heavy equipment operation, other than the occasional delivery or shipment of product.

Gas station: Any place of business used primarily for the storage, dispersal, sale or offering of fuels and oils for motor vehicles.

Such uses may also include the retail sale of

convenience items as a secondary activity. Any use associated with automobile fuel sales shall be considered a gas station.

Governing body: The Board of Supervisors of Fluvanna County, Virginia.

Greenhouse, commercial: A facility employing a glass, plastic, or similar enclosure for the cultivation of plants, in which plants are offered for sale to the public, either at wholesale or at retail. Supplemental items used in planting and landscaping, such as mulch, topsoil, plant containers, yard ornaments, hand tools, and the like, may be sold on-site as secondary or incidental items. Such a use is not characterized by frequent heavy equipment operation, other than the occasional delivery or shipment of product.

*Greenhouse, non-commercial*: A facility employing a glass, plastic, or similar enclosure for the cultivation of plants, in which no product is offered for sale to the public.

Greenway: (1) A linear open space established along either a natural corridor, such as a riverfront, stream valley, or ridge line, or over land along a railroad right-of-way converted to recreational use. a canal, a scenic road, or other route; (2) any natural or landscaped course for pedestrian or bicycle passage; (3) an open space connector lining parks, natural reserves, cultural features, or historic sites with each other and with populated areas; and (4) locally, certain strip or linear parks designated as a parkway or greenbelt.

Grocery store: A retail business primarily engaged in the sale of unprepared food for personal or household preparation and consumption. Such a facility may also engage in incidental sales of prepared foods for personal consumption on- or off-site.

Group home: A licensed residential facility in which no more than eight (8) mentally ill, mentally retarded or developmentally disabled persons reside, with one or more resident counselors or other staff persons, shall be considered a residential occupancy by a single family. Mental illness and developmental disability shall not include current illegal use of or addiction to a controlled substance. Such facility shall be licensed by the Commonwealth of Virginia Department of Mental Health, Mental Retardation and Substance Abuse Services, in order to qualify as a single-family use.

Guidance services: A use providing counseling, guidance, recuperative, or similar services for person requiring rehabilitation assistance as a result of mental illness, alcoholism, detention, drug addiction, or similar conditions for only part of a twenty-four (24) hour day.

*Halfway house*: An establishment providing accommodations, supervision, rehabilitation, counseling, and other guidance services to persons suffering from alcohol or

drug addiction, to person re-entering society after being released from a correctional facility or other institution, or to persons suffering from similar disorders.

*Health official*: The legally designated health authority of the State Board of Health for Fluvanna County or his authorized representative.

*Historical area*: As indicated on the zoning map to which the provisions of this chapter apply for protection of a historical heritage.

Historic structure: Any structure that is (1) listed individually in the National Register of Historic Places (a listing maintained by the Department of the Interior) or preliminarily determined by the Secretary of the Interior as meeting the requirements for individual listing on the National Register; (2) certified or preliminarily determined by the Secretary of the Interior as contributing to the historical significance of a registered historic district or a district preliminarily determined by the Secretary to qualify as a registered historic district; (3) individually listed on a state inventory of historic places in states with historic preservation programs which have been approved by the Secretary of the Interior; or (4) individually listed on a local inventory of historic places in communities with historic preservation programs that have been certified either (a) by an approved state program as determined by the Secretary of the Interior; or (b) directly by the Secretary of the Interior in states without approved programs.

Home occupation: An occupation carried on by the occupant of a dwelling as a secondary use in connection with which there is no display, no one is employed other than members of the family residing on the premises, there is no substantial increase in traffic, and provided that not more than twenty-five (25%) of the gross floor area of such dwelling shall be used for such occupation.

Homeowners association: A community organization, other than a condominium association, that is organized in a development in which individual owners share common interests and responsibilities for costs and upkeep of common open space or facilities.

Hospital: An institution providing primary health services and medical or surgical care to persons, primarily inpatients, suffering from illness, disease, injury, deformity, and other abnormal physical or mental conditions and including, as an integral part of the institution, related facilities, such as laboratories, outpatient facilities, training facilities, medial offices, and staff residences.

*Hotel*: A building or group of attached or detached buildings containing lodging units intended primarily for rental or lease to transients by the day, week or month. Such uses

generally provide additional services such as daily maid service, restaurants, meeting rooms and/or recreation facilities. Such uses include hotels, motor lodges, and motor courts.

*Hunt club*: Areas reserved to members of the club for private hunting of wildlife, fishing, and accessory uses in support of those activities.

*Hunting preserve*: An area licensed by the commonwealth for public or private hunting of wildlife, fishing, and accessory uses in support of those activities.

Impervious surface: Any material that prevents absorption of stormwater into the ground.

*Indoor entertainment*: Predominantly spectator uses conducted within an enclosed building, but not including public facilities. Typical uses include, but are not limited to, motion picture theaters, and concert or music halls.

*Indoor recreation facility*: Predominantly participant uses conducted within an enclosed building, but not including public facilities. Typical uses include bowling alleys, ice and roller skating rinks, indoor racquetball, swimming, and/or tennis facilities.

Inoperable motor vehicle: (i) any motor vehicle which is not in operating condition; (ii) any motor vehicle which for a period of sixty (60) days or longer has been partially or totally disassembled by the removal of tires and wheels, the engine, or other essential parts required for operation of the vehicle; or (iii) any motor vehicle on which there are displayed neither valid license plates nor a valid inspection decal, as provided in section 15.2-904 of the Code of Virginia. (Ord. 12-16-15)

Junk: Old or scrap copper, brass, rope, rags, batteries, paper, trash, rubber, debris, waste, or junked, dismantled, or wrecked automobiles, or parts thereof, iron, steel, and other old or scrap ferrous or nonferrous material. Any scrap, discarded, dilapidated, dismantled or inoperable: vehicles, including parts or machinery thereof; household furniture and appliances; construction or building equipment and materials; iron, steel, and other old or scrap ferrous and nonferrous metals; tanks, containers, drums, and the contents thereof; and tires, pipes, wire, wood, paper, metals, rags, glass, plastic, food and related types of salvage or waste material.

Junkyard: An establishment or place of business which is maintained, operated, or used for storing, keeping, buying, or selling junk, or for the maintenance or operation of an automobile graveyard, and the term shall include garbage dumps and sanitary fills. See Salvage and scrap yard use. Any area, lot, land, parcel, building or structure or part thereof

used for the storage, collection, processing, dismantling, baling, recycling, salvaging, wreckage, purchase, sale or abandonment of junk, scrap, waste, reclaimable material or debris. The term "junk yard" shall not include items which are incidental and necessary to agricultural or industrial use.

*Kennel, commercial*: A place designed and used to house, board, breed, handle or otherwise keep or care for dogs, cats, or other household pets for the specific intent of sale or in return for compensation.

*Kennel, private*: The keeping, breeding, raising, showing, or training of four (4) or more dogs, cats, or other household pets over six months of age for personal enjoyment of the owner or occupants of the property, and for which commercial gain is not the primary objective.

Landscaping materials supply: A business used primarily for the bulk storage and sale of landscaping supplies, such as soil, gravel, potting mix, mulch, sand, stone, and the like, either wholesale or at retail, necessitating the frequent use of heavy equipment. Plants and supplemental items used in planting and landscaping, such as plant containers, yard ornaments, hand tools, and the like, may be sold on-site as secondary or incidental items.

Laundromat: A building where clothes or other household articles are washed in self-service machines and where such washed clothes and articles may also be dried or ironed.

Laundry: Establishments primarily engaged in the provision of laundering, cleaning, or dyeing services other than those classified as Personal Service Establishments. Typical uses include, but are not limited to, bulk laundry and cleaning plants, diaper services, or linen supply services.

Level of service: A description of traffic conditions along a given roadway or at a particular intersection.

Livestock feed lot, commercial: A commercial establishment where livestock is fattened for sale and where feed is transported from other places.

Livestock sale yard, commercial: A commercial establishment wherein livestock is collected for sale or auctioning.

Lodge: A facility, owned or operated by a corporation, association, person or persons, for social, educational or recreational purposes, to which membership is required for participation and not primarily operated for profit nor to render a service that is customarily

carried on as a business. A lodge does not include facilities for members to reside.

Lot: A parcel of land, including a residue, described by metes and bounds or otherwise or shown on a plat, and intended as a unit of real estate for the purpose of ownership, conveyance or development.

Lot, corner: A lot abutting upon two (2) or more street rights-of-way at their intersection. Of the two sides of a corner lot, in the absence of evidence to the contrary based on actual development, the front shall be presumed to be the shorter of the two sides fronting on streets.

Lot, depth of: The average horizontal distance between the front and rear lot lines.

Lot, double frontage: An interior lot having frontage on two (2) streets.

Lot, interior: Any lot other than a corner lot.

Lot, pipestem: A large lot not meeting minimum frontage requirements and where access to the public road is by a narrow private right of way or driveway.

Lot, reverse frontage: A through lot that is not accessible from one of the parallel or nonintersecting streets upon which it fronts.

Lot, through: A lot that fronts upon two (2) parallel streets or that fronts upon two (2) streets that do not intersect at the boundaries of the lot.

Lot, width of: The average horizontal distance between side lot lines.

Lot of record: A lot, a plat or description of which has been recorded in the clerk's office of the Circuit Court.

Low-impact development: A design strategy with the goal of maintaining or replicating the pre-development hydrologic regime through the use of design techniques to create a functionally-equivalent site design. Hydrologic functions of storage, infiltration and groundwater recharge, as well as the volume and frequency of discharges, are maintained through the use of integrated and distributed micro-scale stormwater retention and detention areas, reduction of impervious surfaces, and the lengthening of runoff flow paths and flow time. Examples of low-impact development techniques include, but are not limited to, the use of permeable paving materials, rain gardens, bioswales, infiltration trenches, and tree box filters.

Lowest floor: The lowest floor of the lowest enclosed area (including basement). An unfinished or flood-resistant enclosure, usable solely for parking of vehicles, building access or storage in an area other than a basement area is not considered a building's lowest floor; provided, that such enclosure is not built so as to render the structure in violation of the applicable non-elevation design requirements of Federal Code 44CFR §60.3.

*Lumberyard*: An area used for the storage, distribution, and sale of finished or roughcut lumber and lumber products, plywood, drywall, paneling, concrete masonry unit (CMU) blocks and other concrete products, but not including the manufacture of such products.

*Machine shop*: Shops where lathes, presses, grinders, shapers, and other wood and metal working machines are used such as blacksmith, tinsmith, welding, and sheet metal shops; plumbing, heating, and electrical repair shops; and overhaul shops.

Manufactured home: A factory-built, single-family structure that is manufactured under the authority of the National Manufactured Home Construction and Safety Standards Act, is transportable in one or more sections, is built on a permanent chassis, and is used as a place of human habitation; but which is not constructed with a permanent hitch or other device allowing transport of the unit other than for the purpose of delivery to a permanent site, and which does not have wheels or axles permanently attached to its body or frame. Also referred to as mobile homes.

Manufactured home sales: Establishments primarily engaged in the display, retail sale, rental, and repair of new and used manufactured homes, modular homes, parts, and equipment.

Manufacturing, Heavy: The manufacture or compounding process of raw materials. These activities or processes would necessitate the storage of large volumes of highly flammable, toxic matter or explosive materials needed for the manufacturing process. These activities may involve outdoor operations as part of their manufacturing process.

*Manufacturing, Light*: The manufacture, predominantly from previously prepared materials, of finished products or parts, including processing, fabrication, assembly, treatment and packaging of such products, and incidental storage, sales, and distribution of such products, but excluding basic industrial processing and custom manufacturing.

*Manufacturing, Medium*: The processing and manufacturing of materials or products predominantly from extracted or raw materials. These activities do not necessitate the storage of large volumes of highly flammable, toxic matter or explosive materials needed for the manufacturing process.

*Marina, commercial*: A marina designed and operated for profit or operated by any club or organized group where hull and engine repairs, boat and accessory sales, packaged food sales, restaurants, personal services, fueling facilities, storage and overnight guest facilities or any combination of these are provided.

*Marina, private*: A marina, including a dock for the use of a single parcel, designed and intended to be used for mooring of boats owned by residents of the general neighborhood with no commercial facilities other than those necessary for minor servicing and repairs.

*Media, adult*: Magazines, books, videotapes, movies, slides, CD-ROMs, DVDs or bluray or other devices used to record computer images, or other media that are distinguished or characterized by their emphasis on matter depicting, describing, or relating to specified sexual activities or specified anatomical areas. See *Retail store*, *adult* use. (Ord. 12-16-15)

*Medical clinic*: A facility providing medical, psychiatric, or surgical service for persons exclusively on an out-patient basis including emergency treatment, diagnostic services, training, administration and services to outpatients, employees, or visitors. The term, "medical clinic" includes immediate care facilities, where emergency treatment is the dominant form of care provided at the facility.

Mining: The breaking or disturbing of the surface soil or rock in order to facilitate or accomplish the extraction or removal of minerals; any activity constituting all or part of a process for the extraction or removal of minerals so as to make them suitable for commercial, industrial, or construction use; but shall not include those aspects of deep mining not having significant effect on the surface, and shall not include excavation or grading when conducted solely in aid of on-site farming or construction. Nothing herein shall apply to mining of coal. This definition shall not include, nor shall this title, chapter, or section be construed to apply to the process of searching, prospecting, exploring or investigating for minerals by drilling (section 45.1-180 of the Virginia Code). See Resource extraction use.

Mobile home: See Manufactured home.

Manufactured Home Park: Any site, lot, field or tract of land which is held out for the locations of occupied trailers which trailers or lots are intended for use by a person or persons other than the property owner, except as otherwise permitted in this chapter.

*Modular home*: A dwelling unit primarily manufactured off-site in accordance with the Virginia Uniform Statewide Building Code standards and transported to the building site for final assembly on a permanent foundation.

Motion picture theater, adult: An establishment that shows sexually oriented movies, distinguished or characterized by an emphasis on the exhibition of specified sexual activities

or specified anatomical areas as a significant part of its business. See *Entertainment* establishment, adult use.

*Mural*: A work of art (as a painting) applied to and made integral to a building wall, fence, etc., that is prepared by, or under the direction of, a skilled artist and shows imaginative skill in arrangement or execution and specifically not attempt to advertise any specific business, product or service.

Natural meadow: A continuous area designated on a landscape plan that is planted with grasses and wildflowers native to Virginia that are allowed to grow in their natural habit. Such areas are actively managed to prevent the growth of woody vegetation and invasive species.

Nonconforming activity, nonconforming use: The otherwise legal use of a building or structure or of a tract of land that does not conform to the use regulations of this ordinance for the district in which it is located.

*Nonconforming lot*: An otherwise legally platted lot that does not conform to the minimum area or width requirements of the ordinance for the district in which it is located.

Nonconforming structure: An otherwise legal building or structure that does not conform with the lot area, yard, height, lot, coverage, or other area regulations of this ordinance, or is designed or intended for a use that does not conform to the use regulations of this ordinance for the district in which it is located.

*Nursery*: A place where plants are grown commercially, either for retail or wholesale distribution. Plants cultivated on-site may be offered for sale to the general public. See *Farm sales* use.

Nursing home: Any place, institution, facility or any identifiable component of any facility, other than a hospital, licensed pursuant to section 32.1-123 of the Code of Virginia, in which the primary function is the provision, on a continuing basis, of nursing and health-related services for the treatment and inpatient care of two (2) or more nonrelated individuals, including, but not limited to, facilities known as convalescent homes, skilled nursing facilities, skilled care facilities, intermediate care facilities, extended care facilities, and nursing, or nursing care facilities. (Ord. 12-16-15)

Office: A room, suite of rooms, or building used for conducting the affairs of a business, profession, service industry, or government.

Off-street parking area: Space provided for vehicular parking outside the dedicated street right of way as required by Article 26 (Sec. 22-26-1 through 22-26-8) of this chapter.

Outdoor entertainment: Predominantly spectator uses conducted in open or partially enclosed or screened facilities, but not including public facilities. Typical uses include, but are not limited to, sports arenas, motor vehicle or animal racing facilities, and outdoor amusement parks.

Outdoor gathering: Any temporary organized gathering expected to attract 200 or more people at one time in open spaces outside an enclosed structure. Included in this use type would be entertainment and music festivals, church revivals, carnivals and fairs, and similar transient amusement and recreational activities not otherwise listed in this section. Such activities held in public parks or on public school property shall not be included within this use type.

Outdoor recreation facility: Predominantly participant uses conducted in open or partially enclosed or screened facilities, but not including public facilities. Typical uses include, but are not limited to, golf courses, driving ranges, tennis courts, motorized cart and motorcycle tracks, paintball facilities, swimming pools, athletic ball fields.

Package Treatment Plant: Small, self-contained sewage treatment facility built to serve designated service areas. See *Utility, major* use.

*Parking area*: Any public or private area, under or outside of a building or structure, designed and used for parking motor vehicles including parking lots, garages, private driveways, and legally designated areas of public streets.

*Parking bay*: A continuous row of parking, containing twenty (20) parking spaces or less, bounded on both ends by a parking island, as specified in Article 26: Off-Street Parking and Loading Spaces of this Chapter. (Ord. 12-16-15)

Parking facility: A site for surface parking or a parking structure use which provides one (1) or more parking spaces together with driveways, aisles, turning and maneuvering areas, incorporated landscaped areas, and similar features meeting the requirements established by this ordinance. This use type shall not include parking facilities accessory to a permitted principal use. This use type excludes temporary parking facilities permitted by County Code.

*Pavers:* Preformed paving blocks that are installed on the ground to form patterns while at the same time facilitate pedestrian and vehicular travel.

Personal improvement services: Establishments primarily engaged in the provision of informational, instructional, personal improvements and similar services. Typical uses

include, but are not limited to, driving schools, health or physical fitness studios, dance studios, handicraft and hobby instruction.

*Personal service establishment*: An establishment or place of business engaged in the provision of frequently or recurrently needed services of a personal nature. Typical uses include, but are not limited to, beauty and barber shops; dry cleaners; and seamstresses, tailors, and shoe repair.

*Pervious surface*: Any material that permits full or partial absorption of stormwater into previously unimproved land.

Petroleum Distribution Facility: A facility for the storage and distribution of fuels or other volatile products.

*Pharmacy*: An establishment engaged in the retail sale of prescription drugs, nonprescription medicines, cosmetics, and related supplies.

Plat: A schematic representation of a parcel or subdivision.

*Plat, preliminary*: A plat showing the existing boundaries and certain existing features of a parcel to be subdivided, together with the property lines or proposed lots and certain proposed features and improvements.

*Plat, final*: A plat showing the new property lines and certain features and improvements installed pursuant to the preliminary plat, showing their location as built, and prepared for recordation. Final plat approval gives the subdivider the right to record such plat with the Clerk of the Circuit Court and to convey the individual lots shown thereon.

*Professional school*: A specialized instructional establishment that provides on-site training of business, commercial, and/or trade skills, or other similar activity or occupational pursuit, but not including educational facilities.

*Property Owners' Association*: An entity established, pursuant to section 55-508 et seq. of the Code of Virginia, or otherwise, for the purpose of maintaining land or property owned in common by the owners of property in a subdivision.

*Public assembly*: Facilities that accommodate public assembly for purposes such as sports, amusements, or entertainment. Typical uses include, but are not limited to, auditoriums, sports stadiums, convention facilities, and incidental sales and exhibition facilities.

*Public park and recreational area*: Publicly owned and operated parks, picnic areas, playgrounds, indoor/outdoor athletic or recreation facilities, indoor/outdoor shelters, amphitheaters, game preserves, open spaces, and other similar uses but not including public recreation assembly.

*Public recreation assembly*: Publicly owned and operated community, civic, or recreation centers, year-round swimming facilities, or indoor performing arts/auditoriums.

*Public safety facility*: Public agency facilities that provide public safety and emergency services including fire, rescue squad, and police stations and related administrative facilities. See *Public use*.

*Public use*: Uses, structures, and facilities made available for public service including, but not limited to, parks, playgrounds, libraries, public safety and emergency facilities, and administrative buildings.

*Public water and sewer system*: A water or sewer system owned and operated by a municipality, county or other political subdivision of the Commonwealth.

*Pumping station*: A building or structure containing the necessary equipment to pump a fluid to a higher level.

Railroad facility: Railroad yards, equipment servicing facilities, and terminal facilities.

Recreation, active: Leisure-time activities, usually of a formal nature and often performed with others, requiring equipment and taking place at prescribed places, sites, or fields.

*Recreation, passive*: Activities that involve relatively inactive or less energetic activities, such as walking, sitting, picnicking, card games, and table games.

Recreational vehicle: A vehicle which is (1) built on a single chassis; (2) 400 square feet or less when measured at the largest horizontal projects; (3) designed to be self-propelled or permanently towable by a light duty truck; and (4) designed primarily not for use as a permanent dwelling but as a temporary living quarters for recreational camping, traveling, or seasonal use.

*Recreational vehicle sales*: Retail sales of recreational vehicles and boats, including service and storage of vehicles and parts and related accessories.

*Rectilinear street pattern*: A pattern of streets that is primarily characterized by right-angle roadways, grid pattern blocks, and four-way intersections.

*Religious assembly*: A use providing regular organized religious worship or related incidental activities, except primary or secondary schools and day care facilities.

*Research laboratory*: A facility for scientific research, investigation, testing, or experimentation, but not facilities for the manufacture or sale of products, except as incidental to the main purpose of the laboratory.

Residential area (gross): The total area of land and water within a residential development.

Residential area (net): That area of land and water within a development designed for residential purposes and unoccupied by streets, open space or parking areas; provided that individual private driveways accessory to residential uses shall not be considered streets or parking areas.

Residential density (gross): The total number of dwelling units within a development divided by the gross residential area and expressed in dwelling units per acre.

Residential density (net): The total number of dwelling units within a development divided by the net residential area and expressed in dwelling units per acre.

*Residue*: The remainder of a lot after a subdivision has detached one or more lots, which residue shall be deemed, for purposes of this chapter, to be a new lot.

Resource extraction: A use involving on-site extraction of surface or subsurface mineral products or natural resources. Typical uses are quarries, borrow pits, sand and gravel operation, mining, and soil mining. Specifically excluded from this use type shall be grading and removal of dirt associated with an approved site plan or subdivision, or excavations associated with, and for the improvement of, a bona fide agricultural use.

Restaurant, fast food: An establishment primarily engaged in the preparation of food and beverages, for take-out, delivery, or consumption on the premises, served in disposable containers at a counter or to drive-up or drive-thru customers in motor vehicles.

*Restaurant, general*: An establishment engaged in the preparation of food and beverages containing more than 2,000 gross square feet and characterized primarily by table service to customers in non-disposable containers.

*Restaurant, small*: An establishment engaged in the preparation of food and beverages containing no more than 2,000 gross square feet and typically characterized by table service to customers.

Retail store, adult: An establishment that: offers for sale or rent items from any of the following categories: (a) adult media, (b) sexually oriented goods, or (c) goods marketed or presented in a context to suggest their use for specified sexual activities; and the combination of such items constitutes more than fifteen percent (15%) of its stock in trade or occupies more than fifteen percent (15%) of its gross public floor area; and where there is no on-site consumption of the goods, media, or performances for sale or rent.

*Retail store*, *general*: A retail sales establishment offering the sale or rental of commonly used goods and merchandise for personal or household use but excludes those classified more specifically by definition.

Retail store, large-scale: A retail sales establishment of more than 30,000 square feet of gross floor area engaged in the sale or rental of goods for consumer or household use.

Retail store, neighborhood convenience: A retail sales establishment primarily engaged in the provision of frequently or recurrently needed goods for household consumption, such as, but not limited to, prepackaged food and beverages, limited household supplies and hardware, and limited food preparation and service. Such uses that include fuel pumps or the selling of fuel for motor vehicles shall be considered gas stations.

Retail store, specialty: A retail sales establishment of not more than 4,000 square feet that specializes in one type or line of merchandise or service including, but not limited to, antique stores, bookstores, shoe stores, stationary stores, jewelry stores, auto parts stores, and hardware stores.

*Right-of-way*: A strip or other portion of a parcel of land conveyed to a person, a partnership, a property owners' association, a corporation, or a government agency for the purpose of constructing and maintaining a road or utility facility, or similar use.

Riparian protection area: A vegetated zone adjacent to an intermittent or perennial stream where development is restricted or controlled to minimize the effects of development

on local water quality. Indigenous vegetation, including existing ground cover, is preserved to the maximum extent possible.

Salvage and scrap yard: Facilities engaged in the storage, sale, dismantling or other processing of uses or waste materials which are not intended for reuse in the original forms. Typical uses include, but are not limited to, paper and metal salvage yards, automotive wrecking yards, junk yards, used tire storage yards, or retail and/or wholesale sales of used automobile parts and supplies.

Sanitary landfill: A place for the disposal of solid wastes approved in accordance with the regulations of the Department of Environmental Quality (DEQ).

*Sawmill, permanent*: A permanent facility where logs or lumber are sawn, split, shaved, stripped, chipped, or otherwise processed to produce wood products.

Sawmill, temporary: A portable sawmill located on private property for not more than sixty (60) days unless used for the processing of timber cut only from that property or the property immediately contiguous thereto.

Self-storage facility: A structure containing separate, individual, and private storage spaces of varying sizes leased or rented on individual leases for varying periods of time.

*Setback*: The minimum distance by which any building or structure must be separated from the front lot line.

Sheltered care facility: A facility providing temporary sheltering for the homeless or for victims of crime or abuse including emergency housing during crisis intervention for individuals, such as victims of rape, child abuse, or physical beatings.

Shooting, private recreational: The use of land for target shooting and other recreational activities, other than hunting, involving the use of firearms or other projectiles by the owner or occupant of a parcel and their guests, not in return for compensation. Associated facilities shall be subject to approval by the zoning administrator in accordance with safety guidelines issued by the National Rifle Association (NRA) or other recognized authority.

*Shooting range, indoor*: The use of a structure for firearms or other projectiles for the purpose of target practice or competitions, and in return for compensation.

Shooting range, outdoor: The use of land for shooting clubs and other facilities for the discharge of firearms or other projectiles for the purposes of target practice, skeet and trap shooting, mock war games, or formal competitions, or in return for compensation.

*Shrub*: A low woody plant, with multiple shoots or stems from the base, which attains a mature height of less than fifteen feet (15').

*Sign*: Any object, device, display, or structure that is used to advertise, identify, display, direct, or attract attention to an object, person, institution, organization, business, product, service, event, or location by any means, including words, letters, figures, design, symbols, fixtures, colors, illumination, projected images, or any combination thereof.

Sign, auction: A temporary sign, not illuminated, advertising an auction to be conducted on the lot or premises upon which it is situated, such signs shall not exceed twenty (20) square feet in area. (Ord. 12-16-15)

*Sign, awning*: A sign that is painted or otherwise applied on or attached to an awning, canopy, or other fabric, plastic, or structural protective cover over a door, entrance, or window of a building.

Sign, banner: A temporary sign, not exceeding thirty-two (32) square feet, made of fabric or other flexible material, suspended from a fixed structure, rope, wire, string, or cable. Banner signs are for the advertising of a special event, product, or group and are not to be displayed for a period of more than thirty (30) consecutive days, and not more than sixty (60) days total in a calendar year. (Ord. 12-16-15)

Sign, business: A sign which directs attention to a product, commodity, or service available on the premises including professional offices or institutional use.

Sign, canopy: A type of wall sign that is attached to the fascia of a canopy.

Sign, construction: A temporary sign that identifies an architect, engineer, contractor, subcontractor, or material supplier who participates in construction on the property on which the sign is located. Such signs shall not exceed thirty-two (32) square feet in area and eight (8) feet in height, and may be erected once the land disturbance permit has been issued for the property and must be removed upon issuance of a final certificate of occupancy. (Ord. 12-16-15)

*Sign, directional*: A sign, not to exceed four (4) square feet, providing on-premise directions for pedestrian and vehicular traffic including, but not limited to, entrance/exit signs, parking areas, loading zones, and circulation direction.

*Sign, directory*: A sign that lists the names, uses, or locations of the businesses or activities conducted within a building or group of buildings of a development.

Sign, electronic message: A monument sign or portion thereof in which the copy is composed of a series of lights that may be changed through electronic means. The total area of the electronic message display area for such signs shall not exceed thirty percent (30%) of the total area of the sign area permitted for that site.

Sign, estate: An on-premise sign that identifies the name, occupant, and/or street address of a private residence, property, or farm. Such signs shall not exceed nine (9) square feet.

Sign face: The area or display surface used for the message.

Sign, flashing: An illuminated sign of which all or part of the illumination is flashing or intermittent, or changing in degrees of intensity, brightness or color. Electronic message signs that meet the requirements this Article and Section 22-15 shall not be considered flashing signs.

Sign, freestanding: A sign anchored directly to the ground or supported by one or more posts, columns, or other vertical structures or supports, and not attached to or dependent for support from any building.

Sign, home occupation: A sign containing only the name and occupation of a permitted home occupation on the premises.

*Sign, illuminated*: A sign, or any part of a sign, which is externally or internally illuminated or otherwise lighted from a source specifically intended for the purpose of such illumination or lighting.

*Sign, inflatable*: Any display capable of being expanded by air or other gas and used on a permanent or temporary basis to advertise a product or event.

*Sign, monument*: A sign affixed to, and made an integral part of, a structure built on grade that does not involve the use of poles as its major support.

*Sign, moving*: A sign, any part of which moves by means of an electrical, mechanical, or other device, or that is set in motion by wind.

*Sign, nonconforming*: A sign lawfully erected and maintained prior to the adopting of this ordinance that does not conform with the requirements of this ordinance.

Sign, off-premise: A sign that directs attention to a business, product, service or establishment, conducted, sold or offered at a location other than the premises on which the sign is erected.

Sign, on-premise: Any sign identifying or advertising a business, person, property, activity, goods, products, or services, located on the premises where the sign is installed and maintained.

*Sign, pennant*: A sign, with or without a logo, made of flexible materials suspended from one or two corners, used in combination with other such signs to create the impression of a line, such as streamers.

*Sign, political*: A temporary sign expressing or implying the opinion or opinions of an individual or group intended to influence the election or appointment of government officials and/or to influence the actions, policies and /or conduct of government. (Ord. 10-18-00; Ord. 12-16-15)

Sign, portable: A sign that is not permanently affixed to the ground or to a permanent structure, or a sign that can be moved to another location including, but not limited to, signs with attached wheels, signs mounted upon or applied to a trailer, or signs mounted on or applied to a vehicle that is parked and visible from the public right-of-way.

Sign, projecting: A sign, attached to and supported by a building or wall, that projects out perpendicularly from that wall more than twelve inches (12") but not more than four feet (4').

Sign, public: A sign that is erected and maintained by a federal, state, or local government agency.

*Sign, real estate*: A sign pertaining to the sale or lease of the premises on which the sign is located. Such signs shall not exceed nine (9) square feet.

*Sign, roof*: A sign that is mounted on the roof of a building or which extends above the top edge of the wall of a flat-roofed building, above the eave line of a building with a hip, gambrel, or gable roof, or the deck line of a building with a mansard roof.

*Sign structure*: The supports, uprights, bracing and/or framework of any structure, be it single-faced, double-faced, v-type or otherwise exhibiting a sign.

Sign, subdivision: A monument sign erected at the entrance of a residential, commercial, or industrial development that identifies the development.

Sign, temporary: A sign for the advertising of a special event, product, group, occurrence, speaker, program or seasonal activity and not intended or designed for permanent display, including by way of example and not limitation, signs advertising an event, election, or campaign of an educational, political, religious, civic, philanthropic or historical organization. Temporary signs shall be posted a reasonable time before, but in no event greater than sixty (60) days prior to such event, as defined herein, and shall be removed a reasonable time after, but in no event greater than ten (10) days after such event, as defined herein. Temporary signs shall be of reasonable size and no larger than the largest permitted signs in the zoning district, unless otherwise specified in this Code. (Ord. 12-16-15)

Sign, temporary directional: A temporary sign directing individuals to the location of a special event or gathering. (Ord. 12-16-15)

Sign, temporary subdivision advertising: A sign erected on a parcel or at the entrance to a residential, commercial, or industrial subdivision that identifies the name of the development and advertises for sale lots within the development. Such signs shall be permitted for six (6) month increments, with a letter requesting renewal from the applicant for additional six (6) month increments and to be removed upon issuance of a permit for the placement of a permanent subdivision sign.

Sign, wall: A sign mounted flat against, or painted on, the exterior wall of a building or structure and not projecting more than twelve inches (12") from the surface of the building, unless on the mansard portion of a roof.

Sign, warning: A sign located on a property for warning or prohibitions on parking, trespassing, hunting, fishing, swimming, or other activity. (Ord. 12-16-15)

Sign, window: A permanent or temporary sign affixed to the interior or exterior of a window or door, or within three feet (3') of the interior of the window or door; provided that

the display of goods available for purchase on the premises is not a window sign. Such signs shall not exceed twenty-five percent (25%) of the total area of the window or door on which it is located.

Sketch plan: An informal conceptual map of a proposed subdivision or site plan of sufficient accuracy to be used for the purpose of discussion.

*Slaughterhouse*: A commercial facility where livestock is slaughtered, processed, and prepared for distribution to butcher shops or retail establishments such as grocery stores.

Small Home Industry: Small commercial, professional, or light industrial uses which do not in any way detract from adjacent agricultural or residential uses and while clearly excluding large scale industrial and commercial uses and that are located within the same parcel as the residence of the owner and within 500 feet of said residence.

Solid Waste Material Recovery Facility: A solid waste management facility which may receive municipal solid waste and recyclables from off premises for processing and consolidation and shipment out of the county for further processing or disposal.

Solid Waste Collection Facility: Any storage or collection facility which is operated as a relay point for recyclables or municipal solid waste which ultimately is to be shipped for further processing or disposal. No processing of such items occurs at such facility.

Source shielded illumination: A source of illumination shielded to prevent direct viewing of the light source, including bulbs, lenses or any portions thereof. The only light that can be seen is that reflected from the sign.

*Special use permit*: A permit issued by the governing body for a use which is only permitted upon such permit; a special exception. See Article 17 of this chapter.

#### *Specified anatomical areas:*

- (1) Less than completely and opaquely covered: human genitals, pubic region, buttock, and female breast below a point immediately above the top of the areola; or
- (2) Human male genitals in a discernibly turgid state, even if completely and opaquely covered.

Specified sexual activities: Human genitals in a state of sexual stimulation or arousal or acts of human masturbation, sexual intercourse, sodomy, or fondling or other erotic touching of human genitals, pubic region, buttock or female breast.

Storage, outside: The keeping of equipment, vehicles, implements or materials of any kind in a setting other than a completely enclosed structure. Outside storage shall not include outside display.

Storage yard: The use of any space, whether inside or outside a building, for the storage or keeping of construction equipment, machinery, vehicles or parts thereof, boats and/or farm machinery.

*Story:* That portion of building, other than the basement, included between the surface of any floor and the surface of the floor next above it. If there is no floor above it, the space between the floor and the ceiling next above it.

Story, half: A space under a sloping roof, which has the line of intersection of roof decking and wallface more than three feet (3') above the floor level, and in which space not more than two-thirds (2/3) of the floor area is finished for use.

Stream, intermittent: A natural stream or portion of a natural stream containing flowing water during certain times of the year, when groundwater provides water for stream flow. During dry periods, intermittent streams may not have flowing water. Runoff from rainfall is a supplemental source of water for stream flow. Such streams are defined as a dotted blue line on the 1:24,000 USGS topographic maps.

Stream, natural: A non-tidal waterway that is part of the natural topography, which typically maintains a continuous, seasonal, or intermittent flow during the year, and which is characterized as being irregular in cross-section with a meandering course. A constructed channel such as a drainage ditch or swale is not a natural stream.

Stream, perennial: A natural stream or portion of a natural stream containing flowing water year-round during a year of normal precipitation. The water table is located above the stream bed for most of the year. Groundwater is the primary source of water for stream flow. Runoff from rainfall is a supplemental source of water for stream flow. Such streams are defined as a solid blue line on the 1:24,000 USGS topographic maps.

Street (road): Any vehicular way that: (1) is an existing state roadway; (2) is shown upon a plat approved pursuant to the subdivision ordinance that is duly filed and recorded.

*Structure*: Anything constructed or erected, the use of which requires permanent location on the ground, or attachment to something having a permanent location on the ground. This includes, among other things, dwellings and buildings, etc.

Structure, main: A building in which is conducted the principal use of the lot.

*Studio, fine arts*: A building, or portion thereof, used as a place of work by a sculptor, artist, or photographer; or used as a place to exhibit and offer for sale works of the visual arts (other than film).

*Subdivider*: Any individual, partnership, corporation or other entity or association thereof owning or having an interest in land, or representing the owners of any land and proposing to subdivide such land.

*Subdivision*: The division or redivision of a lot, tract, or parcel of land by any means into two or more lots, tracts, parcels, or other divisions of land, including changes in existing lot lines for the purpose, whether immediate or future, of lease, transfer, or ownership, or building or lot development. The term shall include the resubdivision of land.

Subdivision Agent: The individual appointed and authorized by the Fluvanna County Board of Supervisors to administer and enforce this Chapter.

Subdivision, family: A single division of a lot or parcel for the purpose of a gift or sale to any natural or legally defined offspring, spouse, sibling, grandchild, grandparent, or parent of the property owner.

Subdivision, major: The division of a parcel of land into six (6) or more lots, and not a family subdivision. A subdivision shall be deemed to be a major subdivision if the parcel from which such subdivision is divided was, within five (5) years next preceding the application, divided into an aggregate of five or more lots or divided in such a way as to create a new public or central water or sewer system or one or more public streets.

Subdivision, minor: Any division of a parcel of land creating fewer than six (6) lots, and not a family subdivision.

Substantial damage: Damage of any origin sustained by a structure whereby the cost of restoring the structure to its before damaged condition would equal or exceed fifty percent (50%) of the market value of the structure before the damage occurred. (Ord. 6-17-15)

Substantial improvement: Any reconstruction, rehabilitation, addition, or other improvement of a structure, the cost of which equals or exceeds fifty percent (50%) of the market value of the structure before the start of construction of the improvement. This term includes structures which have incurred substantial damage regardless of the actual repair work performed. The term does not, however, include either: (1) any project for improvement of a structure to correct existing violations of state or local health, sanitary, or safety code specifications which have been identified by the local code enforcement official and which

are the minimum necessary to assure safe living conditions, or (2) any alteration of a historic structure, provided that the alteration will not preclude the structure's continued designation as a historic structure.

*Taxidermist*: Establishments for conducting the business of preparing, stuffing, and mounting the skins of animals to make them appear life-like.

Telecommunications facility: A tower, pole or similar structure, 125 feet or greater in height, that transmits and/or receives electromagnetic signals for the purpose of transmitting analog or digital voice or data communications. Includes antennas, microwave dishes, horns, and all equipment and structures necessary to support said equipment.

Traffic impact study: A report analyzing anticipated roadway conditions.

*Trailer*: See *Manufactured home*.

Transportation terminal: A facility for loading, unloading, and interchange of passengers, baggage, and incidental freight or package express between modes of ground transportation, including bus terminals, railroad stations, and public transit facilities.

*Travel trailer*: A vehicular, portable structure built on chassis and designed to be used for temporary occupancy for travel, recreational or vacation use; with the manufacturer's permanent identification "travel trailer" thereon; and when factory equipped for the road. See *Recreational vehicle*.

*Tree canopy*: All areas of coverage by plant material exceeding ten feet (10') in height at a maturity of ten (10) years after planting, in accordance with Article 24: Landscaping and Tree Protection of this Chapter.

*Tree, evergreen*: A tree with foliage year-round, planted primarily for screening or ornamental purposes, which attains a mature height of at least fifteen feet (15').

*Tree, large shade*: A tree, usually deciduous, planted primarily for overhead canopy, which attains a mature height of at least forty feet (40').

*Tree, mature*: An existing tree with a diameter at breast height (DBH) of twelve inches (12") or greater, which is in healthy condition as determined by a certified landscape architect or arborist.

*Tree, medium shade*: A tree, usually deciduous, planted primarily for overhead canopy, which attains a mature height of twenty-five feet (25') to forty feet (40').

*Tree, ornamental*: A tree, either single-stemmed or multi-stemmed, noted for its flowers, leaves, bark, form, shape, and/or other aesthetic characteristics, which attains a mature height of ten feet (10') to thirty feet (30').

*Tree, street*: A shade tree planted along an existing or proposed public street, either within the right-of-way itself or within a landscape strip continuous to such right of way.

*Truck terminal*: A facility for the receipt, transfer, short-term storage, and dispatching of good transported by truck. Included in the use type would be express and other mail and package distribution facilities, including such facilities operated by the U.S. Post Office.

*Underground utilities*: The placement of electric, telephone, cable, and other utilities customarily carried on poles in underground vaults or trenches.

*Upholstery shop*: A business that repairs and replaces upholstery to household and office furnishings.

*Utility*: All lines and facilities related to the provision, distribution, collection, transmission, or disposal of water, storm and sanitary sewage, oil, gas, power, information, telecommunication and telephone cable, and includes facilities for the generation of electricity.

*Utility, Major*: Facilities for the distribution, collection, treatment, production, transmission and generation of public, private and central utilities including, but not limited to, transmission lines, production plants, electrical substations, pumping stations, treatment facilities, information and communication facilities. (Ord. 12-16-15)

*Utility, Minor*: Facilities for the distribution and collection of public, private and central utilities including poles, lines, transformers, pipes, meters, information and communication distribution lines. (Ord. 12-16-15)

Variance: A variance is a reasonable deviation from the provisions of the zoning ordinance regulating the size or area of a lot or parcel of land, or the size, area, bulk or location of a building or structure when the strict application of the ordinance would result in unnecessary or unreasonable hardship to the property owner, and such need for a variance would not be shared generally by other properties, and provided such variance is not contrary to the intended spirit and purpose of the ordinance, and would result in substantial justice being done. It shall not include a change in use which change shall be accomplished by a rezoning or by a conditional zoning. (Ord. 12-16-15)

*Vehicle trip*: A motor vehicle moving from an origin point to a destination point.

*Vending cart*: The vending of food, beverages, or merchandise from a movable stand or trailer that is located as an accessory use on the same lot as a permitted use.

Veterinary office: An establishment for the care and treatment of animals and where the boarding of said animals is prohibited except when necessary in the medical treatment of the animal.

Video-viewing booth or arcade booth, adult: An enclosure designed for occupancy by no more than five persons, used for presenting motion pictures or viewing publications by any photographic, electronic, magnetic, digital, or other means or media, or live performances or lingerie modeling, for observation by patrons therein. See *Entertainment establishment, adult* use.

Village: A small, compact center of predominantly residential character but with a core of mixed-use commercial, residential, and community services whether or not incorporated as a municipality.

Warehouse, wholesale: Facilities for the display, storage, and sale of goods to other firms for resale, as well as activities involving significant movement and storage of products or equipment, including moving and storage facilities, warehouses, storage activities, and distribution centers.

Watercourse: A lake, river, creek, stream, wash, channel or other topographic feature on or over which waters flow at least periodically. Watercourse includes specifically designated areas in which substantial flood damage may occur.

*Woodstorage, temporary*: A lot utilized for the temporary (30, 60 or 90 days) storage/loading of forestry products transported from some other location. (Ord. 12-16-15)

*Yard*: An open space on a lot other than a court unoccupied and unobstructed from the ground upward by structures except as otherwise provided herein.

*Front*: An open space on the same lot as a building between the front line of the building (excluding steps and ramps affording pedestrian and wheelchair access) and the front line and the rear line of the lot and extending the full width of the lot.

*Rear*: An open, unoccupied space on the same lot as a building between the rear line of the building (excluding steps and ramps affording pedestrian and wheelchair access) and the rear line of the lot, and extending the full width of the lot.

*Side*: An open, unoccupied space on the same lot as a building between the side line of the building (excluding steps and ramps affording pedestrian and wheelchair access) and the side line of the lot, and extending from the front yard line to the rear yard line.

Zoning Administrator: The official charged with the enforcement of the zoning ordinance. The administrator may be any appointed or elected official who is by formal resolution designated to the position by the governing body. The administrator may serve with or without compensation as determined by the governing body.

Zoning district: A division of territory within Fluvanna County for the purposes of regulation of its use under the provisions of this Chapter.

Zoning permit: Any permit issued by the zoning administrator in accordance with this ordinance.

(Ord. 6-19-96; Ord. 10-18-00; Ord. 9-17-08; Ord. 10-15-08; Ord. 10-21-09; Ord. 6-16-10; Ord. 11-3-10; Ord. 8-1-12; Ord. 11-20-12; Ord. 12-16-15)

## Article 23. Site Development Plans.

#### Sec. 22-23-1. Statement of intent.

The intent of this Article is to encourage harmonious development with the surrounding properties in accordance with the guidelines as provided in the comprehensive plan, the requirements of the Zoning Ordinance, and the requirements of other local and state ordinance and policies pertaining to the physical development of a site. This Article will serve to protect valuable resources within Fluvanna County, including unique natural features, historic sites, and significant view; to protect the environment, and to maintain the carrying capacity of the land, including, among other things, the protection of wetland, steep slopes, and other environmentally sensitive areas; to provide safe and convenient vehicular and pedestrian circulation; to provide adequate police and fire protection, water, sewerage, flood protection; and otherwise to protect the health, safety and welfare of the citizens of Fluvanna County.

#### Sec. 22-23-2. When required.



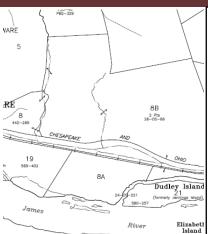


# FLUVANNA COUNTY, VIRGINIA

2016 DEVELOPMENT ACTIVITY REPORT









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This document could not have been completed without the wonderful work done by all members of the Planning and Zoning, and Building Inspections Departments. Thank you for your tireless work. Thanks as well to the Commissioner of Revenue's Office

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#### **INTRODUCTION**

The Fluvanna County Department of Planning and Community Development is proud to present the 2016 Development Activity Report (DAR). Development activity in this report has been approved by the Fluvanna County Board of Supervisors and committees appointed or approved by them, including the Planning Commission, Board of Zoning Appeals, and the Department of Planning and Zoning. This report has been prepared to make clear the growth impacting Fluvanna County, which is reflected by changes in land use. Land use changes are tracked by the Development Information Database (DID), which was used to prepare this report and is maintained by the Department of Planning and Zoning.

The DID is used to track site development plans, subdivisions, code compliance cases, special use permits, variances, zoning map amendments, zoning text amendments, and conservation easements, among other activities. A similar database used by the Building Inspections Department tracks building permits and is used in the residential activity calculations in this report. A direct comparison of the past sixteen (16) years worth of land use planning data is provided throughout this report.

The DAR allows land use comparisons and trends to be seen over time, which provides important clues for future needs, such as new school bus routes and traffic systems. This report reflects the outcome of development by Election District and Land Use Planning Area, and evaluates Fluvanna County's preservation initiatives. In addition, this report allows an analytical observation of the relationship between land use planning and various application requests. For example, proposed growth areas may not achieve the intended results if development requests are granted in areas outside established Community Planning Areas (CPAs). This report provides a quantitative summary of development through 2016, and indicates where this growth is taking place.

Although residential growth has dropped considerably since its peak several years ago, new homes are popping up throughout the County. While a majority of the new homes built in the County were located within the Rivanna Community Planning Area, only a handful were constructed within the gates of Lake Monticello; as the subdivision approaches build-out, new construction is taking place elsewhere. Lake Monticello, Boxwood, and Nahor Village were the subdivisions which experienced the most new home construction in 2016.

While overall development activity continued to decline in the County, several long-range planning projects were carried-out in 2016, including a water pipeline to Zions Crossroads. The County's Comprehensive Plan five-year review process continues.

In addition to the future land use map, the 2015 Comprehensive Plan contains over 100 strategies for implementing the goals outlined in the plan. Since the adoption of the Comprehensive Plan in 2015 several of these strategies have been completed, others are on-going actions, and some are in the process of being implemented.

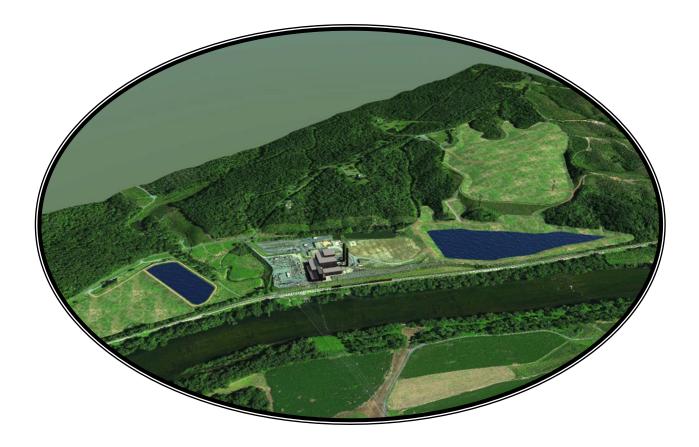


Image 1: Coal ash ponds at Dominion Power Plant at Bremo Bluff (SDP 16-19).

### **EXECUTIVE SUMMARY**

#### **Land Use Planning Areas**

- Fluvanna County's Comprehensive Plan, adopted in 2015, continues to influence growth and development decisions.
- The Comprehensive Plan's designated growth areas cover roughly 9% (17,344 acres) of the County. The growth areas, known as Community Planning Areas, are located near existing population centers and are intended to receive the majority of new development. There are CPA's located in and around Palmyra, Lake Monticello, the town of Scottsville, Zions Crossroads, Fork Union, and the former town of Columbia.
- Roughly 91% (175,486 acres) of the County is designated as rural by the Comprehensive Plan. There are two designations for rural areas: Rural Residential and Rural Preservation.

#### **Building Permits**

- 113 building permits for new homes were issued in 2016, a 19% increase from the 93 permits issued in 2015.
- 45 building permits for new homes (39%) were issued within designated growth areas.
- 68 building permits for new homes (61%) were issued within rural areas.

#### **Subdivisions**

- 19 new subdivision lots were approved in 2016, a 24% decrease from the 25 new lots approved in 2015.
- One (1) of the new lots approved was within designated community planning areas. This comprised 5% of new lot construction
- Eighteen (18) of the new lots approved were within rural areas.

#### **Site Development Plans**

- 18 site development plans were reviewed in 2016, a 15% decrease from the 21 plans reviewed in 2015.
- Just over 55% of the site development plans reviewed were located within designated growth areas.

## **Special Use Permits**

- 10 special use permits were reviewed in 2016
- 6 of the special use permits reviewed were located outside of designated growth areas.

#### **Zoning**

- 7 rezoning applications were considered in 2016. 5 rezoning applications were approved.
- 2 zoning text amendments were approved in 2016.
- 2 variances were granted by the Board of Zoning Appeals (BZA) in 2016.

## **Code Compliance**

- At least 26 zoning complaints were initiated after a preliminary investigation in 2016, a decrease from the 39 cases in 2015.
- 25 of the cases initiated in 2016 were resolved, and 1 is pending resolution.

#### **Land Conservation**

- There are 19 Agricultural and Forestal Districts (AFDs) in Fluvanna County, which include 20,542.8 acres (10.65% of Fluvanna County). No new AFDs were created in 2016.
- As of December 2016, 14,770.81 acres (8% of Fluvanna County) are protected by conservation easements held by various organizations.
- As of April 2016, 110,156 acres (57% of Fluvanna County) were enrolled within the Land Use Taxation Program.

**Image 2:** Road leading to Houchens Place Subdivision. Site Plan approved in 2016. (SUB 14:12)



## **DEVELOPMENT & COUNTY GOVERNMENT: PLANNING & ZONING**

To ensure that growth and development occur in an orderly way that does not compromise the health, safety, and welfare of current residents and newcomers, Fluvanna County has its own Department of Planning and Zoning. The department's duties and activities are described below:

#### **Current Planning (Development Administration)**

This primary activity involves the daily administration and enforcement of the zoning and subdivision ordinances. Tasks associated with the administration of these ordinances include the processing of subdivision proposals, boundary adjustments, easement plats, site plans, special use permits, rezonings, and variances. County staff also respond to general inquiries and other requests.

The department serves as the primary staff contact for the Planning Commission, Board of Zoning Appeals, Agricultural and Forestal District Advisory Committee, and other ad hoc committees and task forces. Department staff also supports the Board of Supervisors as needed or requested.

#### Long Range Planning (Project/Policy Development and Management)

Planning recommendations are routinely provided to the Planning Commission and the Board of Supervisors on a wide array of issues. Strategic and long-term planning begins with the preparation and implementation of the Comprehensive Plan, associated comprehensive plan or zoning text amendments, the annual review of the Capital Improvements Plan (CIP) by the Planning Commission, and other local projects. These planning documents provide the foundation for many of the land use and budgetary decisions that are implemented by the County.

The department also manages the Agricultural and Forestal District and the Conservation Easement programs. Staff advises County agencies about regional and local transportation issues and assists in the development of recreational facilities as needed. Geographic Information Systems (GIS) information critical to planning and land use decisions is developed, collected, and maintained by planning staff. Routine contact with other regional planning departments including Cumberland, Goochland, Louisa, and the Thomas Jefferson Planning District Commission (and all of its member localities) is critical to maintaining up-to-date information and invaluable regional connections.

### **DEVELOPMENT & COUNTY GOVERNMENT: PLANNING AND ZONING**

#### **Code Enforcement and Inspections**

Code compliance ensures that Fluvanna County's regulations are enforced consistently and equitably. A wide variety of code issues are reported to the County, including subdivision and zoning ordinance violations, inoperative vehicle and junkyard complaints, and other nuisance and miscellaneous complaints.

#### **Erosion & Sediment Control**

The department is responsible for issuing all new land disturbance permits and ensuring that developing sites are in conformance with Chapter 6 (Erosion & Sedimentation Control) of the County Code. As part of their duties, the Erosion and Sediment Control Site Inspectors perform site inspections on a two-week rotation and after all significant rainstorm events. In 2014, the Erosion and Sediment Site Inspector, the Building Official, and Planning Staff worked together to create a stormwater management plan (SMP) in accordance with new state stormwater legislation.

#### **Current Staff**

The Department of Planning and Zoning consists of six full-time employees:

Jason Stewart: Planning Director/Zoning Administrator Brad Robinson: Senior Planner (Current Development)

James Newman: Planner (Long-Range Planning)

Scott Miller: Code Compliance Officer

Roger Black: Erosion and Sediment Plans Reviewer Stephanie Keuther: Senior Program Support Assistant

Image 3: A public hearing notice sign set up by staff



## **DEVELOPMENT & COUNTY GOVERNMENT: BUILDING INSPECTIONS**

To ensure that structures are built and modified in a safe manner, Fluvanna County has its own Department of Building Inspections. The department's duties and activities are described below:

#### **Building Inspections**

The department enforces the Uniform Statewide Building Code for all new structures, additions, and alterations, as required by state law. As part of its enforcement activities, the department reviews plans associated with all new regulated construction; performs the required building, electrical, plumbing, and mechanical inspections; and issues the necessary permits and certificates of occupancy. Inspectors work with Planning and Zoning Department to ensure that new construction meets the regulations set forth within the zoning ordinance, including building setbacks. The department is also responsible for initiating the addressing and street naming process.

#### **Current Staff**

The Department of Building Inspections consists of three full-time employees:

Kevin Zoll: Building Official
Johnny Vaughn: Building Inspector
Amy Helfrich: Permits Clerk

Image 4: A commercial building under construction at Zion
Station

## **DEVELOPMENT & COUNTY GOVERNMENT: PLANNING COMMISSION**

The Planning Commission is an appointed body charged with promoting the orderly development of the community. Every locality in Virginia is required to have its own Planning Commission (Virginia Code §15.2-2210). Per Virginia law, the Planning Commission is responsible for:

- Preparing the local comprehensive plan;
- Preparing and reviewing amendments to the zoning and subdivision ordinances;
- Reviewing proposed changes to the zoning map;
- Reviewing major site plans and major subdivisions; and
- Preparing the local capital improvement plan (CIP).

The Planning Commission is not a legislative body, but an advisory committee. It makes recommendations to the Board of Supervisors on legislative matters, such as the adoption and amendment of the comprehensive plan, zoning ordinance, and subdivision ordinance.

The Planning Commission consists of five (5) voting members (one from each voting district) and one (1) non-voting representative of the Board of Supervisors. Planning Commission members are appointed to four-year terms by the supervisors representing their election district.

Staff from the Department of Planning and Community Development provide the Planning Commission with technical support.

#### Planning Commission Members (as of March 2017)

Columbia District: Ed Zimmer
Cunningham District: Barry Bibb
Fork Union District: Lewis Johnson

Palmyra District: Howard Lagomarsino

Rivanna District: Donald Gaines
Board of Supervisors Rep.: Tony O'Brien

#### 2015 COMPREHENSIVE PLAN: LAND USE PLANNING AREAS

The Comprehensive Plan is a guide to the future growth and development of Fluvanna County. The current Comprehensive Plan was adopted in 2015. Since its adoption, the document has influenced land use decisions and County policy. Officials continue to implement strategies that help the County realize the goals described within the plan.

The Comprehensive Plan's Future Land Use Map shows where the County wants to direct new development. Fluvanna County has six (6) Community Planning Areas, which are intended to support higher density, mixed-use development around existing population centers. The Rural Residential areas accommodate low-density, clustered residential development, while the Rural Preservation areas are intended to remain largely undeveloped.

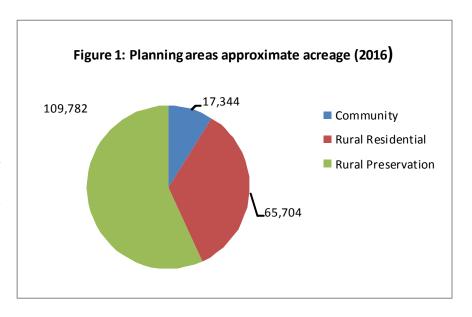


Table 1: Approximate Acreage in Land Use Planning Areas (2016)

Planning Area	Approximate Number of Parcels	Approximate Acreage	Percentage of Total County Acreage (Approximate)
Community	6,864	17,344	9%
Rural Residential	4,743	65,704	34%
Rural Preservation	4,495	109,782	57%
TOTAL	16,102	192,830	100.00%

Methodology: GIS Parcels selected by Location, via "have their centroid in source layer feature" as some Planning Areas overlap. All future tables for this data should be calculated as such, for consistency. These numbers may differ from 2015 DAR.

#### **2015 COMPREHENSIVE PLAN: AMENDMENTS**

With the approval of the Board of Supervisors, the Comprehensive Plan may be amended. These amendments should be based upon established goals and sound planning principles. According to Virginia Code, the plan must be reviewed at least once every five (5) years. Occasional revision is essential if the plan is to remain flexible and to continue to serve as a reliable guide for community growth; however, constant amendment of the plan undermines and limits its effectiveness.

Since its adoption in 2015, there have been few amendments to the current Comprehensive Plan. The Board of Supervisors did not approve any amendments to the 2015 Comprehensive Plan in 2016.

Table 2: Comprehensive Plan Text Amendment Applications (2016)

Applicant Name	Affected Chapters of the Comprehensive Plan	Description of Request
None	N/A	N/A

Source: Dept. of Planning & Community Development

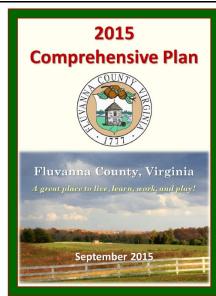


Image 5: The 2015 Fluvanna County Comprehensive Plan

#### **RESIDENTIAL ACTIVITY: BUILDING PERMITS**

Generally, any project that involves building a new structure, altering an existing structure, or demolishing a structure will require a building permit. Fluvanna County issues building permits for all construction within its boundaries. The number of building permits issued for new home construction helps officials understand the rate at which residential growth is occurring and where it is concentrated. In Fluvanna County, most new dwellings constructed are single-family units.

Table 3: Building Permits Issued for New Homes by Type (2016)

Housing Type	Number of Permits Issued	Percentage of Total
Single-Family Detached	108	95%
Single-Family Attached	2	2%
Singlewide Mobile Home	1	1%
Doublewide Mobile Home	2	2%
TOTAL	113	100.0%

Source: Dept. of Building Inspections

Image 6: A new house under construction

Figure 2: Building Permits Issued for New Homes by Type (2016)

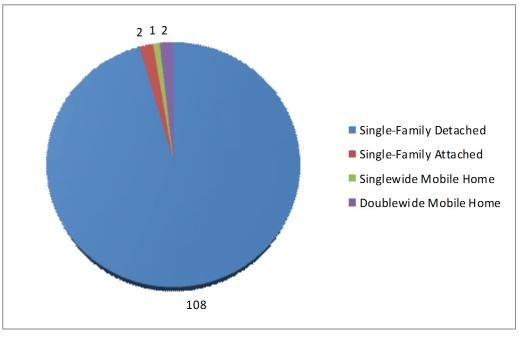


Table 4: Building Permits Issued for New Homes by Election District (2016)

<b>Election District</b>	Number of permits issued	Percentage of total
Columbia	20	17.69%
Cunningham	19	16.81%
Fork Union	26	23%
Palmyra	36	31.85%
Rivanna	12	10.61%
Total	113	100.00%

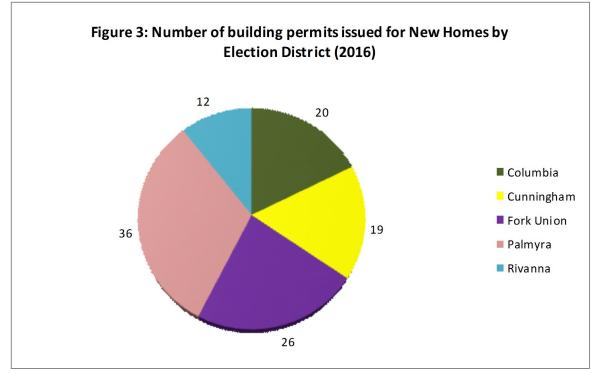
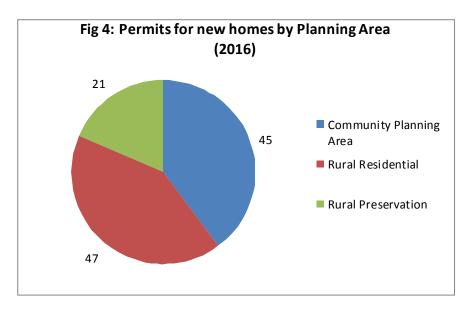


Table 5: Building Permits Issued for New Homes by Planning Area (2016)

Planning Area	Number of Permits Issued	Percentage of Total
Columbia Community Planning Area	0	0.00%
Fork Union Community Planning Area	0	0.00%
Palmyra Community Planning Area	0	0.00%
Rivanna Community Planning Area	44	38.93%
Scottsville Community Planning Area	0	0.00%
Zion Crossroads Community Planning Area	1	0.88%
Community Planning Area Subtotal	45	39.81%
Rural Residential Subtotal	47	41.59%
Rural Preservation Subtotal	21	18.58%
TOTAL	113	100.00%



Lake Monticello is Fluvanna County's largest population center. According to the 2010 census, Lake Monticello housed 9,920 residents, which represents 38.6% of Fluvanna County's total population (2010 Census: 25,691). Since its establishment in the early 1970s, Lake Monticello has supported most of the County's residential growth. As the community approaches build-out, new construction has slowed; new homes in Lake Monticello represent only a small portion of all new construction countywide. According to information provided by the Lake Monticello's Owners Association, about 450 of the community's 5,000 or so lots are vacant.

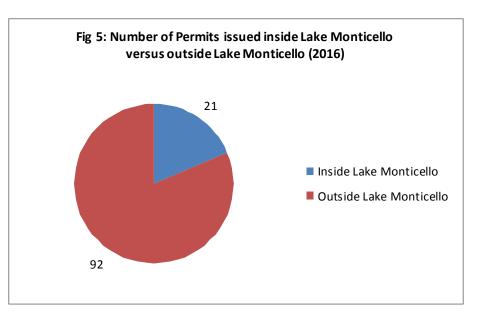


Table 6: Number of Permits Issued for New Detached Homes Inside versus Outside Lake Monticello (2016)

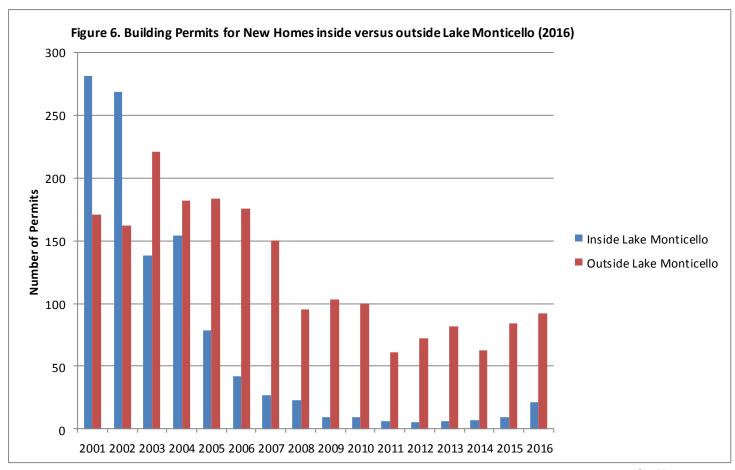
	Inside Lake Monticello	Outside Lake Monticello	County Overall
Number of Permits Issued	21	92	113
Percentage of Total	ntage of Total 18.58%		100%
Average Cost of New Homes \$192,404		\$193,701	\$193,460
Total Cost of New Homes	\$4,040,486	\$17,820,582	\$21,861,068

Note: Costs provided by developers

Table 7: Building Permits Issued for New Homes Inside versus Outside Lake Monticello (2016)

Year	Inside Lake Monticello	Outside Lake Monticello	Total Countywide	Percentage Change from Previous Year
2001	282	171	453	30.1%
2002	269	162	431	-4.9%
2003	138	221	359	-16.7%
2004	154	182	336	-6.4%
2005	79	184	263	-21.7%
2006	42	176	218	-17.1%
2007	27	150	177	-18.8%
2008	23	95	118	-33.3%
2009	9	103	112	-5.1%
2010	9	100	109	-2.7%
2011	6	61	67	-38.5%
2012	5	72	77	14.9%
2013	6	82	88	13.0%
2014	7	63	70	-20.5%
2015	9	84	93	32.9%
2016	22	91	113	18%

Since the early 1970s, thousands of homes have been constructed in Lake Monticello, Fluvanna County's largest subdivision. In the early 2000s, more homes were built in Lake Monticello than in the rest of the County; in 2001, approximately 62.3% of new homes (282 units) constructed in Fluvanna County were located within Lake Monticello. As the community has approached buildout, the number of new homes constructed within Lake Monticello has dropped considerably.

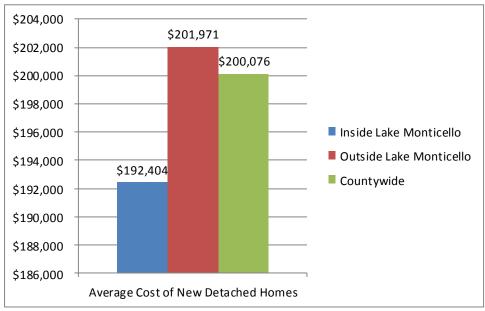


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When applying for a building permit, builders must provide an estimate of the home's construction cost. In 2016, the average construction cost of a new home in Fluvanna County was \$200,076 Inside Lake Monticello, the average construction cost for a new home was \$192,404. Outside of Lake Monticello, the average construction cost for a new home was \$201,971.

Note that the average construction cost does not include land costs.

Figure 7: Average costs of home construction (2016)



**Table 8: Average Construction Cost of New Homes (2015)** 

Average Cost of New Detached Homes

Inside Lake Monticello

Outside Lake Monticello

Countywide

\$200,076

Note: Costs provided by developers

**Table 9: Average costs of home construction** 

New Attached Homes	Average Cost of New Attached Homes
2	\$ \$190,000

Note: Costs provided by developers

As the number of new homes constructed in Lake Monticello continues to decline, builders are purchasing lots in other newly-developed communities. In 2016, Lake Monticello, had more new building permits (20) issued than any other subdivision. The subdivisions with the highest number of building permits issued for new homes are located in the northwestern corner of the County, near Lake Monticello and Zion Crossroads.

Table 10: Subdivisions with the Highest Number of Building Permits Issued for New Homes (2016)

Subdivision	Permits Issued
Lake Monticello	20
Boxwood	14
Nahor Village	10
Village Oaks	5
Two Rivers	4
Meadow Brook	3
Needham Village	3
Deep Creek Estates	2
Forest Glen	2
Hannum House	2
Meadows at Shiloh	2
River Oaks	2
Sycamore Landing	2
TOTAL	71

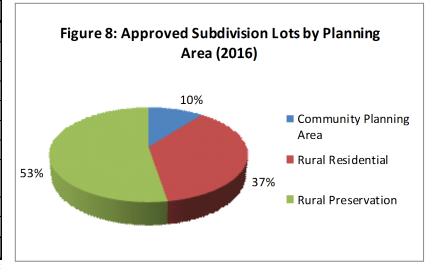
The subdivision ordinance regulates the division of land. Regulations within the subdivision ordinance control the dimensions of lots, the extent and nature of required utilities, plat details, and necessary transportation improvements. Virginia Code requires all localities to adopt a subdivision ordinance. The approval of subdivision plans is an administrative process; local planning staff reviews subdivision plans to determine whether or not they meet the provisions of the subdivision ordinance. In Fluvanna County, most new subdivisions are associated with residential development.



Image 7: Nahor Village Subdivision (ZMP 16:01).

Table 11: Approved Subdivision Lots by Planning Area (2016)

Planning Area	Subdivisions Type and Number of Lots				
Community	Major	Minor	Family	Total	
Columbia CPA	0	0	0	0	
Fork Union CPA	0	0	0	0	
Palmyra CPA	0	0	0	0	
Rivanna CPA	0	2	0	0	
Scottsville CPA	0	0	0	0	
Zion Crossroads CPA	0	0	2	2	
Community Planning Area	0	0	2	2	
Rural Residential	0	3	4	7	
Rural Preservation	0	3	7	10	
TOTAL	0	6	13	19	



Source: Dept. of Planning & Community Development

In 2016, nineteen (19) lots were created and approved through the subdivision process. Six (6) of these lots were created as part of *minor subdivisions* (subdivisions with five or fewer lots). Thirteen (13) lots were associated with *family subdivisions*, which permit the transfer of land to closely-related family members. There were no *major subdivisions*.

Most of the lots created were located within the Rural Preservation Planning Areas; the second largest number of lots created were located in the Rural Residential Planning Areas, as designated within the 2015 Comprehensive Plan. Rural Preservation Planning Areas are intended to be the least developed areas of the county, with very low-density residential development. The Rural Residential Planning Area is intended to accommodate limited low-density residential development (no more than one unit per two acres) and agricultural uses. Community Planning Areas are intended to accommodate higher-density development near existing communities.

Table 12: Approved Subdivision Lots by Election District (2016)

<b>Election District</b>	Major (lots)	Minor (lots)	Family (lots)	Total (lots)	% of Total
Columbia	0	0	4	4	21%
Cunningham	0	0	0	0	0%
Fork Union	0	3	3	6	31%
Palmyra	0	3	6	9	48%
Rivanna	0	0	0	0	0%
Total (lots)	0	6	13	19	100%

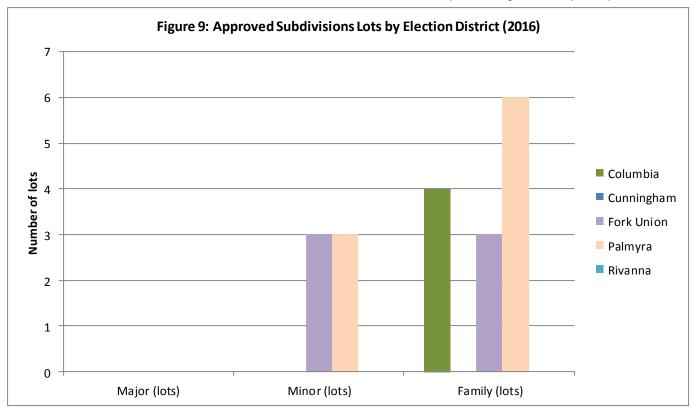
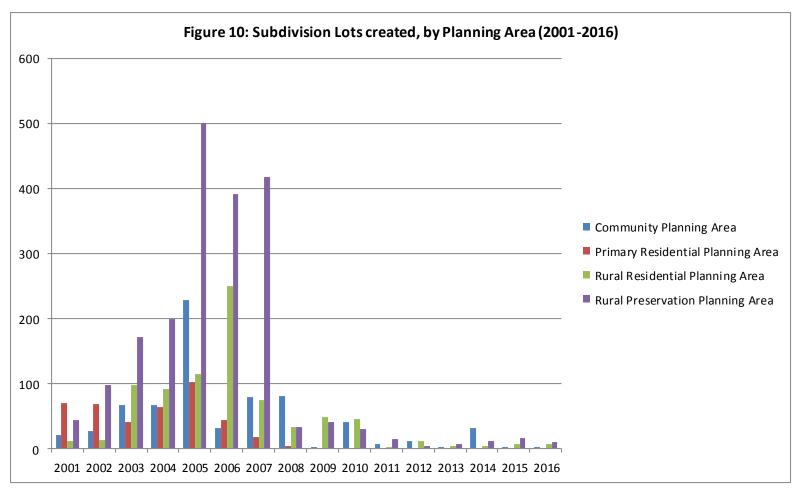


Table 13: Approved Subdivision Lots by Planning Area (2001 - 2016)

Year	Community Planning Area	Primary Residen- tial Planning Area	Rural Residential Planning Area	Rural Preservation Planning Area	Total	% Change from Previous Year
2001	21	70	11	43	145	49.50%
2002	26	69	13	98	206	42.10%
2003	67	40	97	172	376	82.50%
2004	67	63	91	199	420	11.70%
2005	228	102	115	501	946	125.20%
2006	32	44	250	392	718	-24.10%
2007	79	17	75	418	589	-17.97%
2008	80	4	33	33	150	-74.53%
2009	2	0	48	40	90	-40.00%
2010	40	0	45	30	115	21.74%
2011	6	0	2	14	22	-82.61%
2012	11	0	11	4	26	18.18%
2013	2	NA*	4	7	13	-50.00%
2014	31	NA*	4	12	47	261.54%
2015	2	NA*	7	16	25	-46.81%
2016	2	NA*	7	10	19	-24%

<sup>\*</sup> Primary Residential Planning Areas were eliminated

Subdivision activity has slowed significantly since 2007. In the mid-2000s, thousands of lots were created in Fluvanna County; most of these lots were located in areas designated for rural preservation. After 2007, the number of lots approved annually dropped dramatically.



# **RESIDENTIAL ACTIVITY: FLUVANNA/LOUISA HOUSING FOUNDATION**

As part of the County's commitment to addressing housing needs, the Fluvanna/Louisa Housing Foundation, a non-profit organization, was established by Fluvanna County residents in 1990 to improve substandard housing countywide. Since its founding, the organization has installed plumbing in over 100 homes, assisted many first-time homebuyers, and performed hundreds of emergency repairs. The organization also manages the Housing Choice voucher program.

Fluvanna County contributes funds to the Fluvanna/Louisa Housing Foundation. It contributed \$16,000 to the Foundation in 2016.

Table 14: Fluvanna/Louisa Housing Foundation Expenditures on Major Activities (2016)

Type of Activity	Cost
Rental Homes: Construction	\$0
Replacement Homes	\$0
Rental Homes: Deposits	\$0
Emergency Repairs	\$29,950
Heat Pumps Installed	\$0
Assistance to First-Time Homebuyers	\$0
Material Funding for volunteer projects	\$5,500
TOTAL	\$35,450

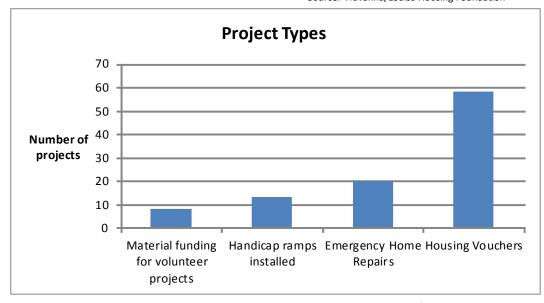
Source: Fluvanna/Louisa Housing Foundation

# RESIDENTIAL ACTIVITY: FLUVANNA/LOUISA HOUSING FOUNDATION

Table 15: Number of Projects Completed by the Fluvanna/Louisa Housing Foundation (2016)

Project	Number
Rental Homes: Construction	0
Rental Homes: Deposits	0
Emergency Repairs	20
Heat Pumps Installed	0
Assistance to First-Time Homebuyers	0
Handicapped Ramps	13
Housing Vouchers	58
Material funding for volunteer projects	8
TOTAL	99

Source: Fluvanna/Louisa Housing Foundation



Source: Fluvanna/Louisa Housing Foundation

Per Fluvanna County's zoning ordinance (Chapter 22), site development plans must be submitted whenever there is construction that causes a visible change; "visible change" includes grading, clearing for development, mining, or building improvements that change the traffic circulation on the site. Agricultural and forestry activities, as well as the construction of single-family homes on individual lots, are exempt from site plan requirements. Most site plans are reviewed administratively; sketch plans that preclude major site plans must be reviewed by the Planning Commission.



Image 8: Emergency Communications Radio Tower at the Sheriffs Office (SDP 16:04)

Table 16: Site Development Plans within Community Planning Areas (2016)

Use	Description	Applicant Name	Planning Area	Zoning	<b>Election District</b>	Site Plan Type	Status
Industrial	Industrial Expansion	Northland Forest Products	Columbia CPA	I-1	Columbia	Amendment	Approved
Institutional	Infrastructure Improvements	Fork Union Military Academy	Fork Union CPA	A-1	Fork Union	Major Site Plan	Approved
Institutional	New Museum Building	Jukua Skare, P.E	Palmyra CPA	A-1	Fork Union	Major Site Plan	PC Approved/Waiting on New Plats
Commercial	Self storage center	Fluvanna Self Storage	Rivanna CPA	B1	Palmyra	Sketch Plan	Withdrawn
Institutional	Fire & Rescue Station	Lake Monticello Fire/Rescue	Rivanna CPA	R-4	Cunningham	Sketch Plan	Approved
Institutional	Fire & Rescue Station	Lake Monticello Vol. Fire Dept. & Rescue Squad	Rivanna CPA	R-4	Cunningham	Major Site Plan	38F ***VOID*** See 16:06
Commercial	Self storage center	Fluvanna Self Storage	Rivanna CPA	B-1	Rivanna	Sketch Plan	PC Approved/Waiting on New Plats
Commercial	Shopping Center	Peters,Steven L & Cody C	Rivanna CPA	B-1	Palmyra	Sketch Plan	PC Approved/Waiting on New Plats
Commercial	Dentist Office	Southern Development	Rivanna CPA	R-3	Cunningham	Major Site Plan	Preliminary Received/Need to Review
Commercial	Zion Station Business Park: Phase I, Phase II	Ja-Zan LLC	Zion Crossroads CPA	I1	Columbia	Major Site Plan	PC Approved/Waiting on New Plats of Planning & Community Development

### Table 17: Site Development Plans outside Community Planning Areas (2016)

	Rural Residential											
Use	Description	Applicant Name	Planning Area	Zoning	<b>Election District</b>	Site Plan Type	Status					
Commercial	Office building	Central Virginia Electric Cooperative	Rural Residential	B-1	Columbia	Major Site Plan	Approved					
Institutional	Property Adjacent to the F.C.S.O	Fluvanna County Sheriff's Office	Rural Residential	CP-Dis 4	Fork Union	Minor Site Plan	Approved					
Institutional	Tower Mitigation	Dominion Power	Rural Residential	A1	Fork Union	Minor Site Plan	Approved					
Institutional	Microwave Tower	Dominion VA Power	Rural Residential	11	Fork Union	Minor Site Plan	Approved					
Institutional	Site Development Plan	VFW Post 8169	Rural Residential	A-1	Cunningham	Minor Site Plan	VOIDED Located in SDP 16:006					
Commercial	Revised Site Plan	Virginia Electric and Power Company	Rural Residential	I-1/A-1	Fork Union	Sketch Plan	PC Approved/Waiting on New Plats					

Source: Dept. of Planning & Community Development

Rural Preservation											
Use Description Applicant Name Planning Area Zoning Election District Site Plan 1							Status				
Institutional	Cell tower	County of Fluvanna	Rural Preservation		Fork Union	Minor Site Plan	Approved				
Institutional	Cell tower	Fluvanna County	Rural Preservation	A1	Fork Union	Minor Site Plan	Approved				

Table 18: Site Development Plans by <u>Use</u> (2016)

Use	Description	Applicant Name	Planning Area	Zoning	<b>Election District</b>	Site Plan Type	Status
Commercial	Self storage center	Fluvanna Self Storage	Rivanna CPA	B1	Palmyra	Sketch Plan	Withdrawn
Commercial	Self storage center	Fluvanna Self Storage	Rivanna CPA	B-1	Rivanna	Sketch Plan	PC Approved/Waiting on New Plats
Commercial	Shopping Center	Peters,Steven L & Cody C	Rivanna CPA	B-1	Palmyra	Sketch Plan	PC Approved/Waiting on New Plats
Commercial	Dentist Office	Southern Development	Rivanna CPA	R-3	Cunningham	Major Site Plan	Preliminary Received/Need to Review
Commercial	Zion Station Business Park: Phase I, Phase II	Ja-Zan LLC	Zion Crossroads CPA	l1	Columbia	Major Site Plan	PC Approved/Waiting on New Plats
Commercial	Office building	Central Virginia Electric Cooperative	Rural Residential	B-1	Columbia	Major Site Plan	Approved
Commercial	Revised Site Plan	Virginia Electric and Power Company	Rural Residential	I-1/A-1	Fork Union	Sketch Plan	PC Approved/Waiting on New Plats

Table 19: Site Development Plans by Use (2016)

Use	Description Applicant Name		Planning Area Zonin		<b>Election District</b>	Site Plan Type	Status
Industrial	Industrial Expansion	Northland Forest Products	Columbia CPA	I-1	Columbia	Amendment	Approved

Source: Dept. of Planning & Community Development

Use	Description	Applicant Name	Planning Ar- ea	Zoning	Election District	Site Plan Type	Status
Institutional	Infrastructure Improvements	Fork Union Military Academy	Fork Union CPA	A-1	Fork Union	Major Site Plan	Approved
Institutional	New Museum Building	Jukua Skare, P.E	Palmyra CPA	A-1	Fork Union	Major Site Plan	PC Approved/ Waiting on New Plats
Institutional	Fire & Rescue Station	Lake Monticello Fire/Rescue	Rivanna CPA	R-4	Cunningham	Sketch Plan	Approved
Institutional	Fire & Rescue Station	Lake Monticello Vol. Fire Dept. & Rescue Squad	Rivanna CPA	R-4	Cunningham	Major Site Plan	38F ***VOID*** See 16:06
Institutional	Cell tower	County of Fluvanna	Rural Preserva- tion		Fork Union	Minor Site Plan	Approved
Institutional	Cell tower	Fluvanna County	Rural Preserva- tion	A1	Fork Union	Minor Site Plan	Approved
Institutional	Property Adjacent to the F.C.S.O	Fluvanna County Sheriff's Office	Rural Residen- tial	CP-Dis 4	Fork Union	Minor Site Plan	Approved
Institutional	Tower Mitigation	Dominion Power	Rural Residen- tial	A1	Fork Union	Minor Site Plan	Approved
Institutional	Microwave Tower	Dominion VA Power	Rural Residen- tial	l 1	Fork Union	Minor Site Plan	Approved
Institutional	Site Development Plan	VFW Post 8169	Rural Residen- tial	A-1	Cunningham	Minor Site Plan	VOIDED Located in SDP 16:006

Table 20: Site Development Plans by Project Type (2001 - 2016)

Year	Commercial/Retail	Industrial	Public/Institutional	TOTAL
2001	5	0	4	9
2002	4	3	1	8
2003	6	2	2	10
2004	8	0	4	12
2005	4	3	0	7
2006	9	2	1	12
2007	9	5	6	20
2008	9	6	2	17
2009	5	3	2	10
2010	3	0	4	7
2011	9	5	2	16
2012	11	3	5	19
2013	4	4	5	13
2014	6	4	4	14
2015	7	3	5	18*
2016	7	1	10	18
TOTAL	106	44	57	207 PLANS FROM 2001-2016

<sup>\*</sup>There were three agricultural SDPs in addition to the 18 listed here, for a total of 21 SDPs. Source: Dept. of Planning & Community Development

In 2016, site development plans were submitted for eighteen (18) new projects throughout the County. All but one site developments plans were approved; the one that was not approved was withdrawn from consideration. Ten (10) of these projects were located within one of the community planning areas.

Figure 13: Site Development Plans by Type (2001-2016)

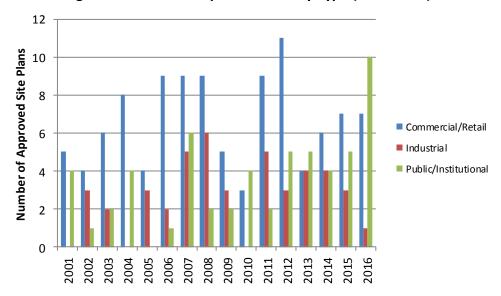
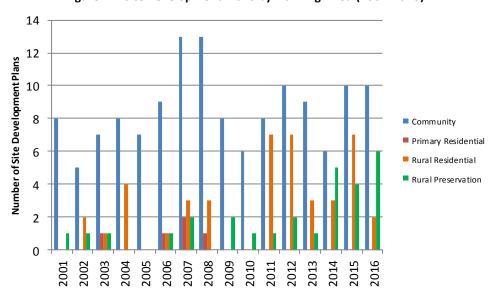


Figure 14: Site Development Plans by Planning Area (2001-2016)



### **ZONING ACTIVITY: ZONING TEXT AMENDMENTS**

The zoning ordinance establishes regulations governing the use of land. Fluvanna County's zoning ordinance includes eleven (11) different districts and describes the allowable uses permitted in each district. It also establishes design standards for new development.

Fluvanna County's zoning ordinance was first adopted in January 1974. Since that time, its text has been amended to reflect the changing needs of the community. Many, but not all, of the zoning text amendments have been initiated by the Planning Commission or Board of Supervisors.

Two (2) text amendments were reviewed by the Planning Commission and Board of Supervisors in 2016. Both were approved.

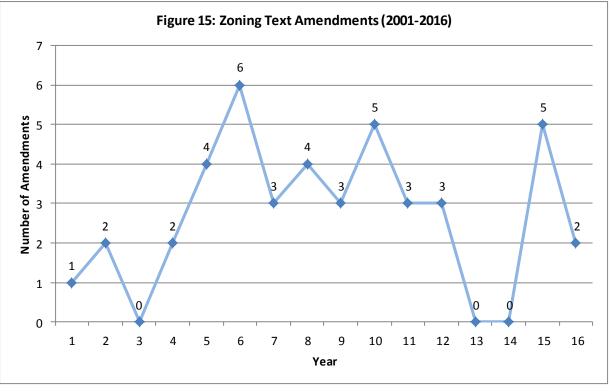
Note: For tracking purposes, amendments to the zoning and subdivision ordinances are both classified as zoning text amendments (ZTAs).

### **ZONING ACTIVITY: ZONING TEXT AMENDMENTS**

Most zoning text amendments have been initiated by the Planning Commission or the Board of Supervisors. Many of these amendments were intended to address changing development patterns, as well as economic, environmental, and public safety concerns. Since the County's needs change regularly there is often at least one zoning text amendment annually, although 2013 and 2014 are exceptions to this tendency.

Table 21: Zoning Text Amendments (2001 - 2016)

Year	Number
2001	1
2002	2
2003	0
2004	2
2005	4
2006	6
2007	3
2008	4
2009	3
2010	5
2011	3
2012	3
2013	0
2014	0
2015	5
2016	2
TOTAL	43



### **ZONING ACTIVITY: ZONING MAP AMENDMENTS**

Zoning map amendments are requests to change the zoning of a particular property (a **rezoning**). Requested zoning map amendments must be reviewed by the Planning Commission and approved by the Board of Supervisors. While these requests generally involve changing the property's zoning classification from one district to another, they may also involve modifications to conditions imposed upon a property as part of a previous rezoning.

There are currently eleven different zoning districts: A-1 (Agricultural), R-1 (Residential, Limited), R-2 (Residential, General), R-3 (Residential, Planned Community), R-4 (Residential, Limited), B-1 (Business, General), B-C (Business, Convenience), I-1 (Industrial, Limited), I-2 (Industrial, General), Mobile Home Park (MHP), and Planned Unit Development (PUD).

Table 22: Zoning Map Amendment Applications by Election District (2016)

ID#	Description	Applicant Name	District	Land Use	Zoning	Requested Zoning	Status
ZMP 16-003	Columbia Floodplain Adoption	Fluvanna County	Columbia	Columbia CPA	NA	NA	Approved
ZMP 16-004	Propane tank	Foster Fuels	Columbia Zion Crossroads CPA		I1	12	Withdrawn
ZMP 16-007	Propane tank	Foster Fuels	Columbia	Zion Crossroads CPA	I1	12	Approved
ZMP 16-001	Master Plan Amendment	NVA Properties	Properties Cunningham Rivanna CPA		R3	R3	Approved
ZMP 16-002	Residential Development	Bevely Butler	Palmyra	Rivanna CPA	A1	R3	Approved
ZMP 16-005	Self Storage facility	CPBurns Properties LLC	Palmyra	Rivanna CPA	A1	B1	Denied
ZMP 16-006	Concrete Factory	Wilson Ready-Mix	Palmyra	Zion Crossroads CPA	A1	12	Approved

#### **ZONING ACTIVITY: ZONING MAP AMENDMENTS**

There were seven (7) rezoning requests in 2016. Five (5) of those requests were approved, with one (1) withdrawn and one (1) denied. Two cases which were approved but not reflected in the table below are: Case ZMP 16:01 was a Master Plan Amendment, which, while classified as a rezoning, did not result in an actual change of the zoning category of the property (it was merely a change in the design of lots and housing type). Case ZMP 16:03 was the adoption of Columbia into the County Floodplain Ordinance, which is classified as a rezoning even though no zoning category in Columbia was changed. Therefore those two cases are not included in the figures below for 2016.

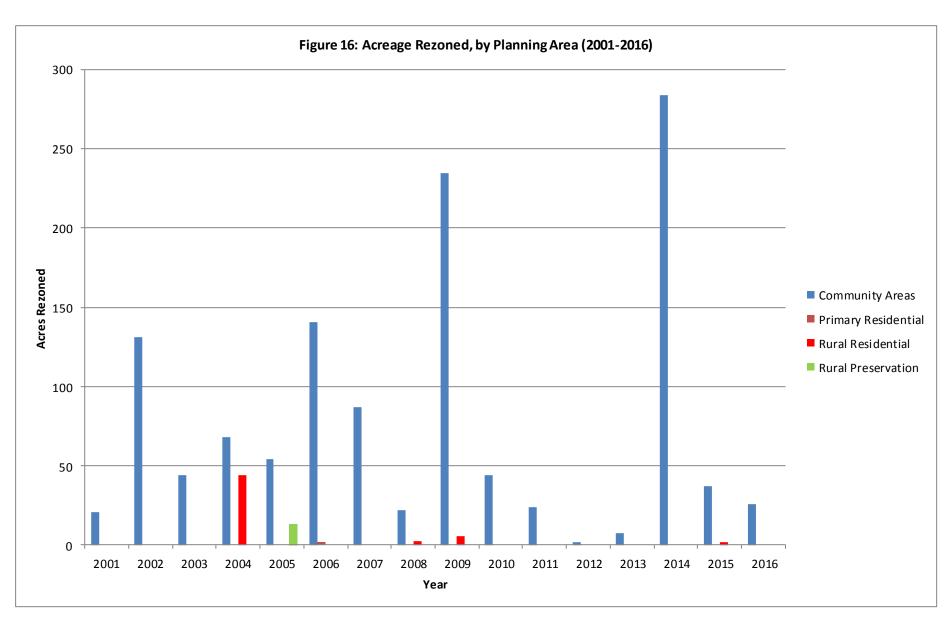
Table 23: Zoning Map Amendments Approved by Planning Area (2001—2016)

Diam'r Arra								Acres	Rezone	ed						
Planning Area	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Columbia	**	**	**	**	**	**	**	**	0	0	0	0	0	0	4.6	1.53
Fork Union	11	0	0	0	0.3	9.5	7.1	0	0	0	0	0	5	0	0	0
Palmyra	0	0	0	52.1	4.8	52.1	5	0	231.8	0	0	0	2.6	230.6	6.9	0
Rivanna	18.5	116	16.5	42.7	0	11.4	43.7	0	2.9	44.2	0	1.4	0	36.6	21.5	13.81
Scottsville	**	**	**	**	**	**	**	**	0	0	0	0	0	0	0	0
Zion Cross- roads	2	15.1	27.3	25.2	54.3	67.7	30.9	21.8	0	0	23.9	0	0	17.1	4.3	10.5
Community Subtotal	<u>20.5</u>	131.1	43.8	67.9	54.3	140.7	86.7	21.8	234.7	44.2	23.9	1.4	7.6	284.3	37.3	25.84
Primary Residential	<u>0</u>	0	0	0	0	1.5	0	0	*	*	*	*	*	*	*	*
Rural Residen- tial	<u>0</u>	0	0	43.8	0	0	0	2	5.3	0	0	0	0	0	1.9	0
Rural Preser- vation	<u>0</u>	0	0	0	13	0	0	0	0	0	0	0	0	0	0	0
Total	31.5	131.1	43.8	163.9	72.4	142.1	86.7	23.8	240	44.2	23.9	1.4	7.6	284.3	39.2	25.84

<sup>\*</sup> Primary Residential Planning Area was eliminated.

<sup>\*\*</sup> Columbia CPA and Scottsville CPA were adopted as part of the 2009 Comprehensive Plan.

# **ZONING ACTIVITY: ZONING MAP AMENDMENTS**



Within the Fluvanna County Zoning Ordinance, certain uses may be permitted in select districts with a special use permit; that is, uses that require a special use permit may be appropriate in certain locations, but not throughout the entire zoning district. The Planning Commission and the Board of Supervisors review special use permit applications to ensure that the proposed use:

- Does not change the character and established pattern of development in the surrounding location
- Is compatible with the uses permitted by-right in the zoning district
- Does not adversely affect the use or value of neighboring property

The Board of Supervisors may require that the applicants adhere to certain conditions. If the conditions are not met, the special use permit may be revoked.



Image 9: Emergency Communications Radio Tower at a Veteran of Foreign Wars property (SUP 16:10)

Table 24: Special Use Permit (SUP) Applications by Land Use District (2016)

	CPA												
Project Type	ID#	Description	Applicant Name	Zoning	District	Land Use	Status						
Residential	SUP 16-007	Amendment of Condition	Sycamore Square	R-3	Palmyra	Rivanna CPA	Approved						
Industrial	SUP 16-008	Install bulk propane	Spicer, Tim	I-1	Columbia	Zion Crossroads CPA	Withdrawn						
Industrial	SUP 16-009	Major utility	Palmer Solar Center/ Coronal Development	A1/I1	Columbia	Zion Crossroads CPA	Approved						
Industrial	SUP 16-012	Install bulk propane	Foster Fuels Inc	I-1	Columbia	Zion Crossroads CPA	Approved						

Source: Dept. of Planning & Community Development

	Rural Residential												
Project Type	ID#	Description	Applicant Name	Zoning	District	Land Use	Status						
Industrial	SUP 16-003	Small Home Industry	Eric A. MacKinnon	R-1	Columbia	Rural Residential	Approved						
Industrial	SUP 16-005	Relocate Microwave Tower	Dominion Virginia Pow- er	I-1	Fork Union	Rural Residential	Approved						
Industrial	SUP 16-010	Amends SUP 11-03	National Communica- tion Towers	A1	Cunningham	Rural Residential	Approved						
Commercial	SUP 16-011	Landscaping Business	Catherine Grey	A1	Columbia	Rural Residential	Approved						

Source: Dept. of Planning & Community Development

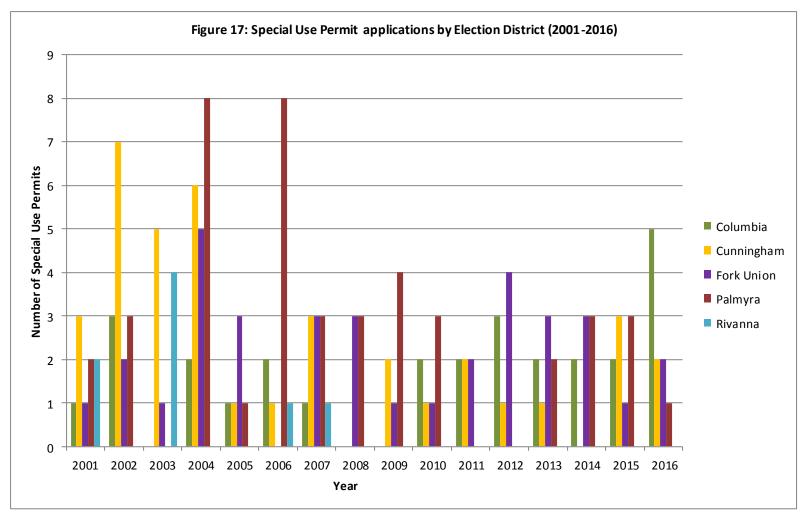
Table 25: Special Use Permit (SUP) Applications by Land Use District (2016)

	Rural Preservation												
Project Type	ID#	Description	Applicant Name	Zoning	District	Land Use	Status						
Industrial	SUP 16-004	Brewery-Small Home Industry	Raymond and Chrystan Bunch	A1	Cunningham	Rural Preservation	Approved						
Commercial	SUP 16-006	Commercial Greenhouses	Murray Buckner	A-1	Fork Union	Rural Preservation	Approved						

Table 26: Special Use Permit (SUP) Applications by Election District (2001 - 2016)

Vasa			Elec	tion District		
Year	Columbia	Cunningham	Fork Union	Palmyra	Rivanna	Total
2001	1	3	1	2	2	9
2002	3	7	2	3	0	15
2003	0	5	1	0	4	10
2004	2	6	5	8	0	21
2005	1	1	3	1	0	6
2006	2	1	0	8	1	12
2007	1	3	3	3	1	11
2008	0	0	3	3	0	6
2009	0	2	1	4	0	7
2010	2	1	1	3	0	7
2011	2	2	2	0	0	6
2012	3	1	4	0	0	8
2013	2	1	3	2	0	8
2014	2	0	3	3	0	8
2015	2	3	1	3	0	9
2016	5	2	2	1	0	10
Total	28	38	35	44	8	153

Ten (10) applications for special use permits (SUPs) were submitted Countywide. One (1) was withdrawn, all others were approved. Four (4) applications were located within Community Planning Areas. Most of these applications were for commercial or industrial facilities.



### **ZONING ACTIVITY: CODE COMPLIANCE**

The Fluvanna County Zoning Ordinance describes what uses are permitted in each of the zoning districts and how these uses may be conducted. These regulations help promote the health, safety, and general welfare of Fluvanna County residents by designating the types of buildings, businesses, and activities that are acceptable in specific zoning districts. The Code Compliance Officer ensures that the regulations set forth in the zoning ordinance are enforced consistently and equitably. A wide variety of code issues routinely come to the County including subdivision and zoning ordinance violations, inoperative vehicle and junkyard complaints, and other nuisance and miscellaneous complaints. All complaints are investigated quickly, fairly, and thoroughly. Complainant information is kept confidential, but all complaints that are received, anonymous or otherwise, are processed.

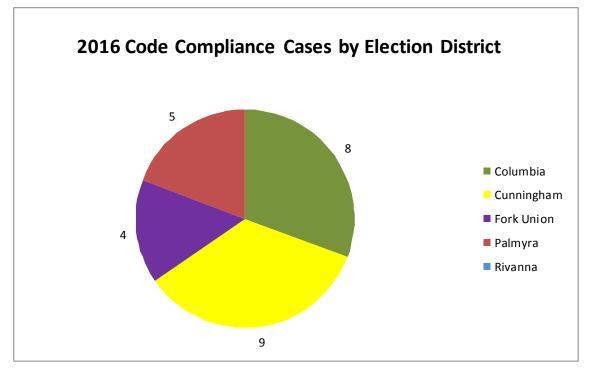
In addition to investigating citizen complaints, the Code Compliance Officer completed several other projects:

- Removed illegal signage within road right-of-way's throughout the County
- Monitored sound levels within industrial areas
- Inspected properties with existing Special Use Permits, Zoning Use Permits, and Site Development Plans
- Accompanied Health Department and Building Department officials on site inspections as requested
- Inspected and surveyed properties with problematic erosion and sediment control issues
- Completed photographic assessments of commercial, residential, and institutional properties
- Assisted Department of Building Inspections, Department of Public Works, and Planning Department with miscellaneous tasks
- Replaced damaged public hearing signs.

# **ZONING ACTIVITY: CODE COMPLIANCE**

**Table 27: Code Compliance Cases by Election District (2016)** 

Election District	Closed Cases	Pending Cases	Total	% of Total
Columbia	8	0	8	31%
Cunningham	9	0	9	35%
Fork Union	4	0	4	15%
Palmyra	4	1	5	19%
Rivanna	0	0	0	0%
Total	25	1	26	100%



# **ZONING ACTIVITY: CODE COMPLIANCE**

**Table 28: Code Compliance Cases by Planning Area (2016)** 

Planning Area		Case Status	
Community	Closed	Pending	Total
Columbia CPA	0	0	0
Fork Union CPA	1	0	1
Palmyra CPA	1	0	1
Rivanna CPA	0	0	0
Scottsville CPA	0	0	0
Zion Crossroads CPA	3	0	3
Community Plan- ning Area	5	0	5
Rural Residential	15	1	16
Rural Preservation	5	0	5
TOTAL	25	1	26

### **ZONING ACTIVITY: BOARD OF ZONING APPEALS**

The Board of Zoning Appeals (BZA) is responsible for hearing appeals from orders, requirements, decisions, or determinations made by the zoning administrator or other local government staff. The BZA is also responsible for granting variances from zoning regulations. Virginia law requires that every locality with a zoning ordinance have a BZA.

There are currently five (5) members appointed to the BZA. The board is scheduled to meet monthly, but only convenes when an item is requested for their consideration.

In 2016, the BZA heard three (3) cases. Two (2) were approved, and one (1) was denied.

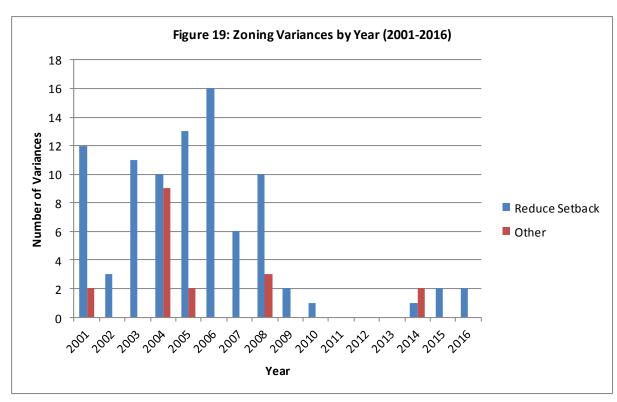


Table 29: Zoning Variances by Year (2001 - 2016)

Type of Variance									Year								
	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	Total
Reduce Setback	12	3	11	10	13	16	6	10	2	1	0	0	0	1	2	2	89
Other	2	0	0	9	2	0	0	3	0	0	0	0	0	2	0	0	18
TOTAL	14	3	11	19	15	16	6	13	2	1	0	0	0	3	2	2	107

# **ZONING ACTIVITY: BOARD OF ZONING APPEALS**

**Table 30: Zoning Variances by Election District (2016)** 

	Type of Variance							
Election District	Reduce Setback	Reduce Parking Required	Reduce Public Road Frontage	Other	TOTAL			
Columbia	1	0	0	0	1			
Cunningham	1	0	0	0	1			
Fork Union	0	0	0	0	0			
Palmyra	0	0	0	0	0			
Rivanna	0	0	0	0	0			
TOTAL	2	0	0	0	2			

#### **PRESERVATION PROGRAMS: OVERVIEW**

Despite experiencing rapid population growth over the past decade, Fluvanna County retains its rural character. To promote the preservation of its rural lands, Fluvanna County has adopted several conservation initiatives.

The Agricultural and Forestal District (AFD) program provides an economic incentive for landowners to retain their property as open space. Landowners who use their property for farming or forestry are eligible, with approval from the Board of Supervisors. Properties enrolled in the program quality for an agricultural or forestal use-value assessment. While a property is enrolled in the AFD program, it may not be developed to a more intensive use. The program also provides protection from some state actions.

The Land Use Valuation Program allows for the reduction of real estate taxes on parcels used for qualified agricultural, horticultural, forestry, and open space uses. Interested landowners must apply to the Commissioner of the Revenue to enroll in the program.

Several agencies and organizations hold conservation easements throughout the County. In 2006, the Board of Supervisors adopted its own Conservation Easements Program; the first two conservation easements to be held by Fluvanna County were approved in 2007. As of December 2016, 14,770 acres were under conservation easements held by public and private entities. The County itself currently holds four (4) conservation easements totaling approximately 916 acres.



**Image 10**: View of the Rivanna River from the Barber property, which Fluvanna County holds a conservation easement upon.

# PRESERVATION PROGRAMS: AGRICULTURAL & FORESTAL DISTRICTS

Table 31: Agricultural & Forestal Districts (2016)

AFD NAME	DISTRICT(S)	ORIGINAL AP- PROVAL DATE	DATE RE- NEWED	REVIEW PE- RIOD	NEXT REVIEW DATE	ACREAGE
Adams Creek	Cunningham	16 May 2001	4 Apr 2011	10 years	16 May 2021	557.64
Bourne Tract	Cunningham	4 Aug 2007	2 Sept 2015	8 years	2 Sept 2023	282.06
Bowlesville	Columbia	1 Aug 1999	1 Apr 2015	8 years	1 Apr 2023	934.86
Bremo Recess	Fork Union	17 Jan 2001	1 Dec 2010	10 years	17 Jan 2021	496.29
Byrd Creek	Columbia	21 Jul 1999	3 Jun 2009	10 years	21 Jul 2019	905.54
Carysbrook	Fork Union	21 Jul 1999	1 Jul 2009	10 years	21 Jul 2019	1847.1
Cunningham Acres	Palmyra/Rivanna/Cunningham	17 Nov 1999	7 Oct 2009	10 years	17 Nov 2019	473.74
Dobby Creek	Cunningham	17 Jan 2001	1 Dec 2010	10 years	17 Jan 2021	371.16
Glenarvon Farm	Fork Union	17 Nov 1999	7 Oct 2009	10 years	17 Nov 2019	3102.35
Granite Hills	Columbia	4 Aug 1999	1 Jul 2009	10 years	4 Aug 2019	771.97
Kidds Store	Cunningham	15 Dec 1999	7 Oct 2009	10 years	15 Dec 2019	1669.52
Lower Bremo	Fork Union	17 Jan 2001	1 Dec 2010	10 years	17 Jan 2021	1493.76
North 640	Palmyra/Columbia	6 Oct 2004	7 Oct 2009	10 years	17 Nov 2019	2303.69
Poorhouse	Palmyra/Columbia	19 Jan 2000	2 Dec 2009	10 years	19 Jan 2020	494.28
Shepherds	Columbia	15 Nov 2000	6 Oct 2010	10 years	15 Nov 2020	706.49
Shores-Hardware	Fork Union/Cunningham	17 Jan 2001	1 Dec 2010	10 years	17 Jan 2021	1238.56
Stage Junction	Columbia	7 Jun 2000	19 May 2010	10 years	7 Jun 2020	770.66
Union Mills	Palmyra	15 May 2002	2 May 2012	10 years	15 May 2022	324.72
Upper Bremo	Fork Union	20 Sep 2000	4 Aug 2010	10 years	20 Sep 2020	1798.41
1	Total acreage of Districts				20,542.8	
% of Total	al County Acreage in Ag/For Dis	tricts*				10.65%
*Total Acreage	of Fluvanna County is approx. 1	92,830 acres.				

### PRESERVATION PROGRAMS: AGRICULTURAL & FORESTAL DISTRICTS

Table 32: Acreage Enrolled in Agricultural & Forestal Districts (2001 - 2016)

YEAR	DISTRICTS APPROVED/ NULLIFIED	ACREAGE ADDED/ WITHDRAWN
2001	6	3,732
2002	2	1,470
2003	0	0
2004	0	-91
2005	-3	-5,728
2006	0	0
2007	0	0
2008	0	-24
2009	0	-1,446
2010	0	-753
2011	0	0
2012	-1	-570
2013	0	446
2014	0	-212
2015	0	0
2016	0	-286

# Agricultural & Forestal Districts (2016)

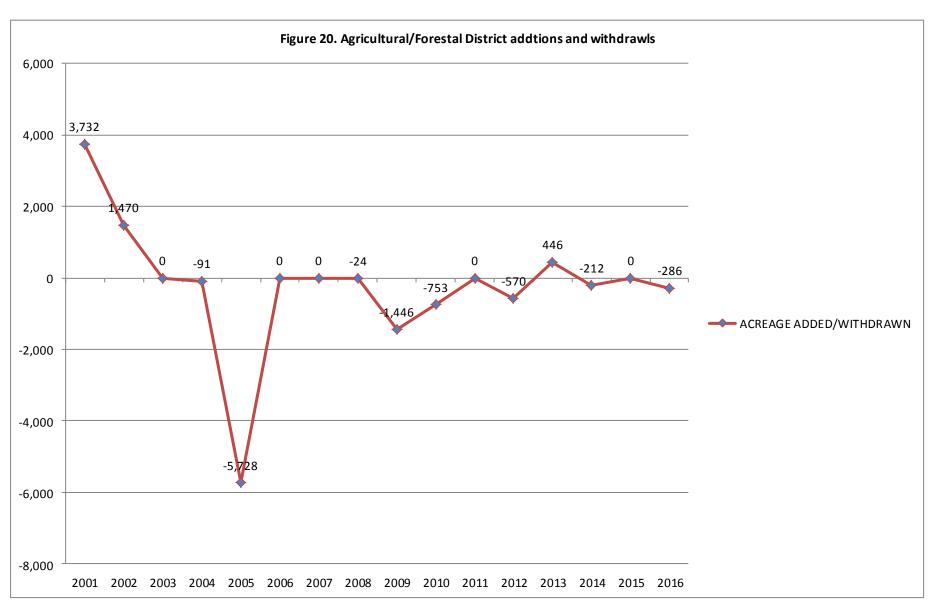
Total Number of Districts: 19

Total Acreage within Districts: 18,299.3

Total Number of Parcels: 344

Note: In 2016 there were no applications for additions or withdrawals from this program. However, the total number of acres in this program is different between 2015 to 2016 because of methodology used

### PRESERVATION PROGRAMS: AGRICULTURAL & FORESTAL DISTRICTS



# **PRESERVATION PROGRAMS: LAND USE TAXATION**

Table 33: Acreage Under Land Use Taxation (2001 - 2016)

		Land Use Type			Percentage of
Year	Agriculture	Forestry	Open Space	Total	Total County Acreage
2001	32,187	95,282	763	128,232	70%
2002	31,827	98,604	531	130,962	71%
2003	32,283	98,342	577	131,202	71%
2004	31,945	96,608	599	129,152	70%
2005	30,463	92,520	555	123,538	67%
2006	29,846	89,978	482	120,306	65%
2007	31,095	90,098	173	121,366	66%
2008	31,378	90,739	141	122,258	67%
2009	28,380	82,620	89	111,089	60%
2010	28,176	85,134	309	113,619	62%
2011	27,335	83,981	86	111,402	61%
2012	27,186	83,868	86	111,140	60%
2013	27,205	84,904	153	112,262	61%
2014	26,974	84,311	304.38	111,642	61%
2015*	26,593*	83,434	568	110,623	61%
2016**	26,440**	83,035	977	110,156	57%
*Ir	2015, 26 acres wer				
**	In 2016, 22 perce wa	Total Acreage in County	183,808		
	In 2016, 33 acres we	ere in norticultural t	1562		

#### PRESERVATION PROGRAMS: LAND USE TAXATION

From its highpoint in 2003, the amount of acreage enrolled in the Land Use Valuation Program has generally decreased. In 2003, approximately 71% of the County (131,202 acres) was enrolled in the program; by 2013, only 60.4% of the County (111,642 acres) was enrolled.

The total acreage enrolled in the program in 2016 was 110,156, a slight decline from the total 110,623 acres enrolled in 2015.

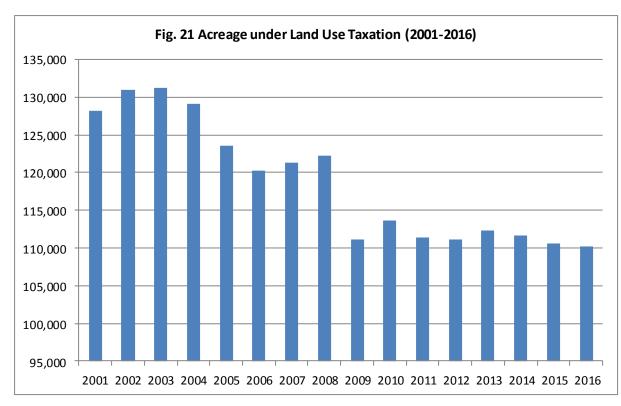




Image 11: View of a vineyard in Fluvanna County

### **PRESERVATION PROGRAMS: CONSERVATION & HISTORIC EASEMENTS**

As of January 1, 2016, there are unique 39 conservation and historic easements holding entities in Fluvanna County. These easements protect **14,770** acres, or approximately **8% of the County.** The Virginia Department of Forestry (VDOF), Virginia Department of Historic Resources, Virginia Outdoors Foundation, and Fluvanna County itself hold easements countywide. The County itself currently holds four (4) conservation easements totaling approximately 917 acres. Most of the land protected by conservation and historic easements is located in the eastern portions of the County, along or near the Rivanna and James Rivers (see Appendix B).

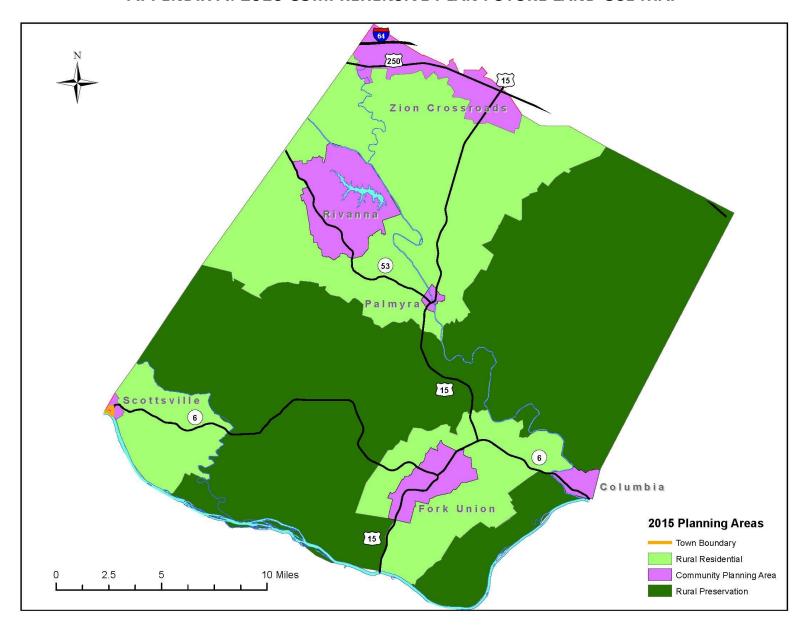
Table 34: Conservation Easements Approved (not yet recorded) in Fluvanna County in 2016

Property Name	Easement Holder	Year Placed	Planning Area	Acreage
N/A	N/A	N/A	N/A	N/A

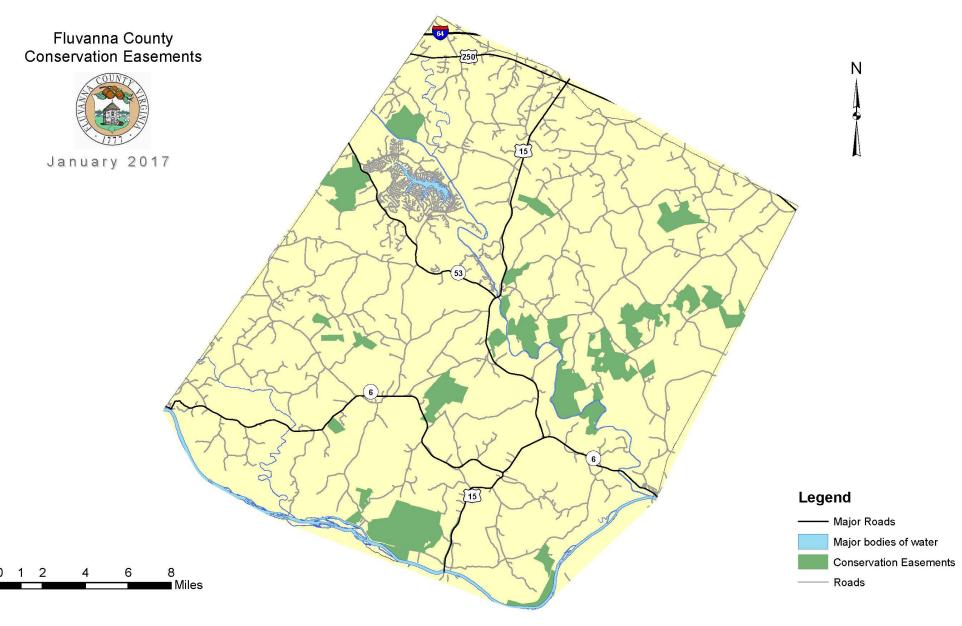


Image 12: View of the Barber Property, one of the first conservation easements accepted by Fluvanna County.

**APPENDIX A: 2016 COMPREHENSIVE PLAN FUTURE LAND USE MAP** 



# **APPENDIX B: MAP OF CONSERVATION EASEMENTS**



### **APPENDIX C: MAP OF AGRICULTURAL & FORESTAL DISTRICTS**

